Exhibit G

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Page 3
                                                         Page 1
                UNITED STATES DISTRICT COURT
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                                                                                  UNITED STATES DISTRICT COURT
             FOR THE WESTERN DISTRICT OF MISSOURI
                                                                               FOR THE WESTERN DISTRICT OF MISSOURI
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                    CENTRAL DIVISION
                                                                                      CENTRAL DIVISION
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  4
       SHONDEL CHURCH, et al., )
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                                                                         SHONDEL CHURCH, et al., )
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  5
              Plaintiffs,
                                                                                Plaintiffs,
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                                                                    6
                                                                                           ) Case No.
                         ) Case No.
                                                                                VS.
                         ) 17-04057-CV-C-NKL
                                                                                           ) 17-04057-CV-C-NKL
  7
       STATE OF MISSOURI, et al., )
                                                                         STATE OF MISSOURI, et al., )
                                                                    8
  8
              Defendants.
                                                                                Defendants.
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                                                                            VIDEO-RECORDED DEPOSITION OF MICHAEL K. BARRETT,
 11
                                                                   11
                                                                         produced, sworn and examined on October 4, 2017,
 12
                                                                   12
                                                                         between the hours of eight o'clock in the forenoon
13
                                                                   13
                                                                         and one o'clock in the afternoon of that day, at the
14
         VIDEO-RECORDED DEPOSITION OF MICHAEL K. BARRETT
                                                                   14
                                                                         ACLU of Missouri Foundation, Suite 1130, 906 Olive
              TAKEN ON BEHALF OF THE PLAINTIFFS
15
                                                                   15
                                                                         Street, St. Louis, Missouri 63101, before William L.
16
                    OCTOBER 4, 2017
                                                                   16
                                                                         DeVries, a Certified Court Reporter (MO), Registered
 17
                                                                   17
                                                                         Diplomate Reporter, and Certified Realtime Reporter,
 18
                                                                   18
                                                                         in a certain cause now pending in the United States
 19
                                                                   19
                                                                         District Court, Western District of Missouri,
20
          (Starting time of the deposition: 8:10 a.m.)
                                                                   20
                                                                         Central Division, between SHONDEL CHURCH, et al.,
21
                                                                   21
                                                                         Plaintiffs, vs. STATE OF MISSOURI, et al.,
22
                                                                   22
                                                                         Defendants; on behalf of the Plaintiffs.
23
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                                                                   24
 24
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                                                        Page 2
                                                                                                                          Page 4
                                                                                  APPEARANCES
  1
                         INDEX
  2
        QUESTIONS BY:
                                                    PAGE
                                                                               For the Plaintiffs:
                                                                     4
                                                                                 Mr. Jason D. Williamson
  3
        MR. WILLIAMSON
                                                        7
                                                                                 American Civil Liberties Union
  4
        MR. QUINLAN
                                                    101
                                                                     5
                                                                                 Foundation
                                                                                 125 Broad Street, 18th Floor
  5
        MS. SHIPMA
                                                   164
                                                                                 New York, New York 10004-2400
                                                                     6
  6
        MR. QUINLAN
                                                    169
                                                                                 (212) 284-7340
  7
                                                                                 jwilliamson@aclu.org
  8
                                                                                 Mr. James J. Maune
                                                                     9
  9
                       EXHIBITS
                                                                                 2050 Main Street, Suite 1100
10
        EXHIBIT
                                                PAGE
                                                                   1.0
                                                                                 Irvine, California 92614
11
        Exhibit 1 Notice of deposition
                                                                                 (949) 491-5616
                                                       10
                                                                   11
                                                                                 imaune@orrick.com
12
        Exhibit 2 9-11-17 Barrett letter to MSPD
                                                           76
13
                                                                                 Mr. Matthew R. Shahabian
                  attorneys
                                                                                 Orrick
                                                                   13
14
        Exhibit 3 Judge Crane e-mail response
                                                           80
                                                                                 51 West 52nd Street
15
                                                                   14
                                                                                 New York, New York 10019
        Exhibit 4 Cumulative caseload metrics
                                                           89
                                                                                 (212) 506-3750
16
                  spreadsheet
                                                                   15
                                                                                 mshahabian@orrick.com
17
                                                                   16
        Exhibit 5 Boone County Bar Association
                                                            99
                                                                   17
18
                  October 2017 Newsletter
                                                                               For the Public Defender Defendants:
                                                                   18
19
                                                                                 Ms. Jacqueline Shipma
20
        (The original exhibits were retained by the court
                                                                                 Missouri State Public Defender
                                                                   19
                                                                                 Woodrail Center
        reporter to be attached to the original and copies
                                                                   20
                                                                                 1000 West Nifona
21
        of the transcript.)
                                                                                 Building 7, Suite 100
                                                                   21
                                                                                 Columbia, Missouri 65203
22
23
                                                                   22
                                                                                 jacqueline.shipma@mspd.mo.gov
                                                                   23
24
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25
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1 (Pages 1 to 4)

Page 5	Page 7
1 For the State of Missouri and	1 Midwest Litigation Services.
Governor Greitens:	2 Will counsel please introduce yourself
Mr. Michael Quinlan	3 for the record?
3 State of Missouri Attorney General's Office	4 MR. WILLIAMSON: Jason Williamson for
4 815 Olive Street, Suite 200	5 the plaintiffs.
St. Louis, Missouri 63101 5 (314) 340-7861	6 MR. SHAHABIAN: Matt Shahabian for the
michael.quinlan@ago.mo.gov	7 plaintiffs.
7 Mr. Steven R. Ramsey	
State of Missouri	That is letter sumes require for the
8 Attorney General's Office 221 West High	9 plaintiffs.
9 Jefferson City, Missouri 65102	MR. RAMSEY: Steven Ramsey for the
(573) 751-1024 10 steven.ramsey@ago.mo.gov	11 state.
11	MR. QUINLAN: Michael Quinlan for the
12 Also present: 13 Mr. John Niehaus, Videographer	13 State of Missouri and Governor Greitens.
Midwest Litigation Services 1 4 711 North Eleventh Street	MS. SHIPMA: Jacqueline Shipma for the
St. Louis, Missouri 63101	public defender defendants.
15 (314) 644-2191	16 VIDEOGRAPHER: Can you please swear in
1-800-280-3376	17 the witness?
17 Mr. Anthony Rothert, ACLU	18 COURT REPORTER: Do you swear or affirm
19	19 that the testimony you are about to give in this
20 21	20 proceeding will be the truth, the whole truth, and
Court Reporter:	nothing but the truth?
22 William L. DeVries, RDR/CRR Missouri CCR #566	22 THE WITNESS: I do.
23 Midwest Litigation Services	23 EXAMINATION
711 North Eleventh Street 24 St. Louis, Missouri 63101	24 QUESTIONS BY MR. WILLIAMSON:
(314) 644-2191	25 Q. Good morning, Mr. Barrett.
25 1-800-280-3376 Page 6	Page 8
1 IT IS HEREBY STIPULATED AND AGREED by	1 A. Good morning.
2 and between counsel for the Plaintiffs and counsel	2 Q. My name is Jason Williamson. I
for the Defendants that this deposition may be taken	3 represent the plaintiffs in this case. Mr. Barrett,
in shorthand by William L. DeVries, RDR/CRR, a	4 have you ever been deposed before?
•	5 A. Never.
	1
reporter, and area range as a med	6 Q. So we'll just go over a couple of quick 7 ground rules so that we're on the same page. I'm
e, permang, and are eignature or are manese is	Second control of the control of t
8 expressly reserved. 9 * * * * *	
	9 relevant to this case and you're required to answer
10 MICHAEL K. BARRETT,	those questions truthfully to the best of your
of lawful age, produced, sworn and examined on	ability. Remember that your testimony is under
behalf of the Plaintiffs, deposes and says:	oath. So it is just as if you were testifying in
(Starting time of the deposition: 8:10 a.m.)	13 court. Do you understand that?
14 VIDEOGRAPHER: We're on the record.	14 A. I do.
Today's date is October 4th, 2017, and the time is	Q. The deposition today will last no more
approximately 8:10 a.m. This is the video-recorded	16 than seven hours. I do not expect us to need that
deposition of Michael K. Barrett in the matter of	much time, but we will take breaks as appropriate,
18 Shondel Church, et al., versus State of Missouri,	18 and please let me know if you need to take a break
et al., Case Number 17-04057-CV-C-NKL, in the United	19 for the restroom or or any other reason.
20 States District Court for the Western District of	20 VIDEOGRAPHER: One moment.
21 Missouri, Central Division.	Q. (By Mr. Williamson) Your attorneys may
This deposition is being held at ACLU	22 object to one or more of my questions, but except in
of Missouri Foundation in St. Louis, Missouri. The	23 limited circumstances you're still required to
24 reporter's name is Bill DeVries. My name is John	24 answer the question truthfully and to the best of
Niehaus. I'm the legal videographer. We are with	25 your ability. Is that clear?

2 (Pages 5 to 8)

	Page 9		Page 11
1	A. That's clear.	1	you read the description of item number six there?
2	Q. Okay. And if you don't understand my	2	I'm sorry, for the record.
3	question or you have trouble hearing me, please just	3	A. Yes.
4	feel free to let me know and I will rephrase or	4	Q. Can you read it out loud, please?
5	repeat repeat the question as necessary, okay?	5	A. Oh.
6	A. Okay.	6	Q. Sorry.
7	Q. When you answer the question, just	7	A. (Ouote as read):
8	please make sure to speak clearly and loudly enough	8	Policies and procedures relating to the
9		9	·
10	for our court reporter, and when you answer please make sure you answer verbally as opposed to nodding	10	circumstances under which and process
11	your head or shrugging your shoulders, etc. Is that	11	by which MSPD attorneys are permitted
12	clear?	12	or required to refuse case
13	A. That's clear.	13	appointments.
14	Q. And then finally just if you could	14	Q. Are you prepared to answer questions related to that subject?
15	allow me to finish answering my question before you	15	A. Yes.
16	answer just so that we can have a have a clean	16	
17	-	17	Q. And can you read the description of
18	record here, make things easier for our court	18	item number 13?
19	reporter. Okay?	19	A. Number 13. (Quote as read):
	A. Okay.		Information regarding MSPD budget
20	Q. Mr. Barrett, you are aware that you	20	allocations and expenditures, including
21	were identified by your attorneys in this case as	21	the amount or proportion spent on
22	one of the Missouri State Public Defender employees	22	expert witnesses, investigators, and
23	designated to provide deposition testimony under	23	social workers respectively.
24	Federal Rules of Civil Procedure 30(b)(6); is that	24	Q. And are you prepared to answer that
23	correct?	25	questions about that subject?
	Page 10		Page 12
1	A. I'm aware.	1	A. Yes.
2	Q. Okay. And did you receive a copy of	2	Q. If there are any questions that I ask
3	that deposition notice?	3	you that you are not prepared to answer, please feel
4	A. I believe I have, yes.	4	free to let me know.
5	Q. Okay. Did you have a chance to review	5	A. Okay.
6	it before this deposition?	6	Q. Okay? Mr. Barrett, did you prepare for
7	A. Generally, yes, I did read through it.	7	the deposition today?
8	(WHEREIN, Exhibit 1, Notice of	8	A. Yes.
9	deposition, was marked for identification.)	9	Q. How did you prepare?
10	MR. WILLIAMSON: Okay. I'm going to	10	A. I reviewed some old budget books. I
11	hand you a document that is marked Exhibit 1 for	11	reviewed a study pulled together by the accounting
12	identification. Copy to the sorry, I only have	12	firm of RubinBrown. I reviewed to some degree our
13	one. One copy.	13	previous year operating budgets.
14	MR. QUINLAN: This is one?	14	Q. Did you meet with your attorneys?
15	Q. (By Mr. Williamson) Is that a copy of	15	A. Yes.
16	the deposition notice that you reviewed?	16	Q. Did you meet with any MSPD district
17	A. I believe it is.	17	defenders in preparation for the deposition today?
18	Q. And you see attachment A there as well?	18	A. No.
19	A. I do.	19	Q. Did you meet with any assistant public
20	Q. Okay. My understanding is that you	20	defenders?
21	will be prepared to testify today with respect to at	21	A. Not in preparation for this deposition
22	least numbers 6 and 13 on attachment A. Is that	22	today.
23	your understanding?	23	Q. Okay. Did you meet with any other MSPD
24	A. Six. And what was the other one?	24	staff as part of your preparation?
25	Q. Why don't we do this? Can you can	25	A. Yes, we I talked with deputies.

3 (Pages 9 to 12)

	Page 13		Page 15
1	Q. Okay. And particular people you	1	a brief stint as deputy chief of staff when there
2	said deputies that work in your office?	2	was a vacancy.
3	A. Yes.	3	Q. And who was the governor when you
4	Q. Who are those individuals?	4	worked in that office?
5	A. Deputy director Greg Mermelstein.	5	A. Jeremiah "Jay" Nixon.
6	Deputy director Joel Elmer.	6	Q. Can you describe your current job
7	Q. Okay. And besides the documents that	7	responsibilities as director of the state public
8	you've already named, did you review any other	8	defender's office?
9	documents?	9	A. Sure. I have to part of my
10	A. No.	10	responsibilities is to implement the operating
11	Q. Okay. Mr. Barrett, are by whom are	11	budget. That is pulled together by the comptroller
12	you employed?	12	of the public defender system, passed by the general
13	A. State of Missouri, Missouri State	13	assembly.
14	Public Defender system.	14	I have to allocate resources throughout
15	Q. And what is your official title?	15	the state to make sure to the best of our ability
16	A. I'm the director of the Missouri State	16	that there is lawyers to handle cases that come in
17	Public Defender system.	17	through the door in order to fulfill the rights of
18	Q. And how long have you served as	18	indigent accused.
19	director of the Missouri State Public Defender	19	I have to make sure that the lawyers
20	system?	20	under my charge practice within the rules of
21	A. I began in this role on or about June 1	21	professional responsibility. I have to make sure
22	of 2015.	22	that we are following state and federal law as
23	Q. And can you describe for us your	23	relates to employees.
24	professional responsibility prior to joining the	24	I have to report out to the Public
25	public defender's office?	25	Defender Commission, who I report to on at least
	Page 14		Page 16
1	A. Prior to joining the public defender's	1	on a quarterly basis. Those are my general I am
2	office?	2	responsible for hiring and firing decisions.
3	Q. Correct.	3	Q. And when you report to the Public
4	A. Well, I held another position within	4	Defender Commission, what kinds of things are you
5	the system prior to being director. Would you like	5	sharing with with the commission?
6	me to speak to that?	6	A. Sure. So the general practice is we
7	Q. Please.	7	have a quarterly meeting that is noticed up to the
8	A. I was for about a period of one year	8	public pursuant to the sunshine law. The there's
9	before being appointed as the director, served as	9	currently there's seven positions, three of which
10	general counsel.	10	are vacant. So there's four active members of the
11	Q. And prior to that?	11	Public Defender Commission.
12	A. I worked for the State Emergency	12	When we pull together an agenda I
13	Management Agency.	13	propose it to the chair of the commission for his
14	Q. Okay. How long did you work for that	14	approval. Those things typically include caseload
15	agency?	15	reports, whether cases are going up or down, such
16	A. Approximately seven months.	16	things as current operating budget, how we're doing
17	Q. And prior to joining that agency were	17	this far into the fiscal year.
18	you working here in Missouri?	18	Are we ahead, are we behind in terms of
19	A. I was. I was working in the office of	19	projections? Some personnel issues with say for
20	the governor.	20	closed session, of course. Other other issues
21	Q. Okay. And what was your job title in	21	that are relevant to that date and time, whether
22	the governor's office?	22	it's our participation in certain initiatives or
23	A. Deputy general counsel.	23	cases that we're dealing with.
	Q. How long did you hold that position?	24	Other issues could be facility reports
24	A. A little more than two years, including		, · · · · · · · · · · · · · · · · · · ·

4 (Pages 13 to 16)

	Page 17		Page 19
1	offices are. Those are controlled by the	1	evaluation.
2	jurisdictions that we serve and presents a number of	2	Q. You do receive verbal feedback, though,
3	problems.	3	from the commission?
4	So we report out on that. Each one of	4	A. Yes.
5	the division directors and deputies will report out.	5	Q. So let's talk a little bit about the
6	For instance, we have a trial division director.	6	structure of the office which you refer to in
7	She will report out on what's going on in her	7	your one of your previous answers. Can you talk
8	division.	8	about how the office, the district offices are set
9	Deputy will report out on what's going	9	up and what their relationship is to the central
10	on in appellate or PCR as well as juvenile cases.	10	office?
11	These are the types of things that regularly occur	11	A. Sure. So we are a statewide system.
12	on the agenda for commission meetings.	12	Not all public defender systems are statewide. And
13	Q. So I want to return to the structure of	13	so we have several divisions. Let's start with
14	the public defender's office in a minute, but first	14	central management. We have several divisions.
15	you were hired by the Public Defender Commission; is	15	We have a trial division, which
16	that correct?	16	represents the lion's share of our cases. We have
17	A. That is correct.	17	an appellate PCR division. We have a capital and
18	Q. And what role, if any, does the	18	division that also includes juvenile LWOP cases.
19	commission play in the day-to-day operations of your	19	(Court reporter interruption.)
20	office?	20	THE WITNESS: I'm sorry, life without
21	A. They don't play a large role in the	21	parole cases, LWOP. My bad, sorry.
22	day-to-day operations. When there's something going	22	MR. QUINLAN: I'm sorry. I apologize.
23	on that that I'd like to keep the commission	23	Can you just start that the name of that office
24	informed on, I will if nothing else, a courtesy	24	again over for me?
25	to the chair, brief him, but they are really	25	A. Sure. My apologies. The last is the
	Page 18		Page 20
1	recognition statutorily for approving the hudget	1	•
2	responsible statutorily for approving the budget,	2	capital division, which also handles juvenile life
3	and they have a number of other statutory requirements, such as to do some advocacy for us and	3	without parole cases, and that's because both of
4		4	those cases, capital and juvenile, LWOP, require
5	our mission, as well as to prove some pay structure within the system.	5	mitigation.
6	,	6	So underneath me in the organizational
7	Q. And is that advocacy with respect to the legislature or the general public or or some	7	chart you'll you'll see those three divisions
8	other	8	listed. Within those divisions, as I mentioned,
_	A. I think it's all-encompassing, but I	١.	trial division is our largest division.
10		9	We have 30 some odd trial division
11	think the legislature is, if my memory serves me,	10	offices throughout the state and some areas where
12	specifically enumerated in the statute.	12	there is where it is highly populated, for
13	Q. Now, is the commission responsible for		instance, St. Louis or St. Louis County, Greene, or
	evaluating your job performance?	13	Kansas City. The the local office, what's
14	A. Well, I can say this. They have	14	referred to as the area, area, and then a number
15	they hired me and they have the ability to fire me	15	will handle just one county.
16	for cause.	16	However, in some other areas of the
17	Q. Did they conduct any kind of formal	17	state that are less populated one area office will
18	evaluations of of your work or of the work of the	18	handle any number of counties. Could be up to nine
1 0	office?	19	I think is our maximum. The local office is is
19		2.0	
20	A. I have not received a formal	20	run or managed by a position called a district
20 21	A. I have not received a formal evaluation. They have shared in the past when, you	21	defender. District defender is responsible for the
20 21 22	A. I have not received a formal evaluation. They have shared in the past when, you know, we they think we are doing something well	21 22	defender. District defender is responsible for the local office, including assignment of cases,
20 21 22 23	A. I have not received a formal evaluation. They have shared in the past when, you know, we they think we are doing something well and when they think we're we can improve. So to	21 22 23	defender. District defender is responsible for the local office, including assignment of cases, managing their local office budget, etc.
20 21 22	A. I have not received a formal evaluation. They have shared in the past when, you know, we they think we are doing something well	21 22	defender. District defender is responsible for the local office, including assignment of cases,

5 (Pages 17 to 20)

Page 23 Page 21 1 of St. Louis. 1 funds to essentially contract out all conflict cases 2 2 Q. And there are 33 separate areas or to the extent that lawyers, private lawyers are 3 3 district offices? available and willing to take the cases in the 4 4 A. I believe that's correct, yes. state. We are currently in the process of 5 5 Q. Okay. And can you talk a little bit administering that effort. 6 about how your office handles conflict cases? 6 Q. So as it stands today, do you know how 7 7 many districts or areas are participating in this A. Yes. So we have -- when there's a 8 conflict -- by way of an example, if there's a 8 Code 49 program? 9 9 A. I believe that all of them are. robbery, arrest for a robbery involving two 10 10 defendants in Columbia, for example. Obviously that Q. Okay. 11 11 local office, the Columbia trial office can only A. It is fluid in that from week to week 12 represent one individual. 12 we have new private lawyers enter the program and 13 13 That second defendant would ordinarily withdraw from the program. As I stated, deputy 14 be represented by the public defender system if they 14 director Joel Elmer will be able to speak more 15 1.5 specifically on Code 49. are indigent, but by another public defender office. 16 16 Q. Okay. And just to be clear, outside of Whether it's the Cole County office, the Fulton 17 17 office, or the Sedalia office. the Code 49 program, when -- when one district is --18 When we have the funds, we contract out 18 or area is responsible for handling conflict cases 19 19 in -- in other counties, is it true that the -- the that second defendant to the extent that we are able 20 to to a private lawyer who practices in the 20 districts are assigned specific counties to handle 21 21 in the event that conflicts arise? jurisdiction where the crime allegedly occurred. 22 22 This keeps the public defender who -- in that second A. Yes. For instance, one office will be 23 2.3 responsible for their -- the county in which they office from having to drive to another county to 24 represent one, two, or a handful of individuals. 24 sit, and if it's a rural area additional counties, 25 25 but then above and beyond that as you stated, there Q. And how often generally speaking is it Page 22 Page 24 1 the case that you have the -- the funds to hire 1 are additional counties that they are responsible 2 2 for handling conflict cases in. contract lawyers as opposed to having lawyers in 3 3 other districts handle conflict cases? Q. And you said that a -- any particular 4 4 district office could have up to nine I think you A. So going back two years to 2015, we 5 were set to receive funds, additional funds to the 5 said counties that encompass the -- a district? 6 6 A. My recollection is the Chillicothe tune of \$3.47 million that was appropriated by the 7 7 legislature for the purposes of handling these types office handles nine counties. I could be mistaken, 8 8 of conflict cases. I believe this program that we but that's my recollection is the most number of 9 9 run is called Code 49. counties covered by an area office. 10 10 Q. Okay. And then those offices will have Deputy director Joel Elmer will be able 11 to speak more specifically on that program. At the 11 a number -- multiple counties that they're -- where 12 12 they're responsible for handling conflicts above and time we were -- there were several counties in our 13 Code 49 program, but it was not a robust program. I 13 beyond the -- however many counties encompass that 14 14 don't know how many counties were in it, but when we district? 15 were set to receive the 3.47 million, it was for the 15 A. I believe that's the case, but it 16 purposes of putting more counties in Code 49. 16 varies for each --17 That means more counties were going to 17 Q. Sure. 18 18 A. -- office. have their conflict cases contracted out to private 19 counsel. That money, that funding was vetoed. The 19 Q. Right. Okay. I just want to return 20 20 for a second to -- I asked you about the legislature overrode the veto, but then those funds 21 were withheld. 21 commission's role in -- in your office's work. Are 22 22 there any other state officials outside of the MSPD We did not receive additional funds the 23 second -- the subsequent year for purposes of Code 23 office that have any kind of authority over the work 24 24 49 or contracting out conflict cases, but in the that you do? 25 last legislative cycle we did receive additional 25 A. I should mention that by statute we are

6 (Pages 21 to 24)

Page 25 Page 27 an independent department within the judicial 1 1 Sometimes the number of cases would 2 branch. So we have some relationship to the 2 suggest to me that an additional position is 3 3 judiciary, but the statute also states that we are necessary, but there is no space in that office to 4 independent. I receive no operational control from put another person. 5 5 any other entity other than the Public Defender Q. So in that instance even if you have 6 the funding to hire an additional attorney for that 7 7 Q. Okay. Can you talk a little bit about office, you're not able to make that hire? 8 your -- the MSPD's relationship with the governor's 8 A. Right. That's one instance. Another 9 9 office with respect to budgeting or other instance is approving a position for an office, but 10 10 operational issues? being unable to hire a person for that position. 11 11 A. Yes, I can. It's -- and the person For instance, we've had at least one office where 12 who's most prepared to talk about this is the 12 we've had a vacancy for a year because of the lack 13 13 comptroller Kathy Lear, but sometime in the process of interest in applicants. 14 for budgeting is MSPD prepares a draft budget 14 Q. Okay. And do the district offices 15 request to submit to the Public Defender Commission, 15 provide any kind of budget proposals to Kathy Lear 16 which we typically do at the September meeting. 16 or to you, anyone in your office? 17 17 The Public Defender Commission then A. Not directly to me. That might be a 18 votes on whether to approve or not approve or make 18 question for Kathy Lear. 19 19 changes to the draft budget request. Once approved, Q. I want to ask you just a couple of 20 that draft budget request is then submitted to the 20 questions about the district defenders. All of the district defenders ultimately report to you, 21 21 legislature and to the governor's office. 22 22 I believe then the governor's office 23 23 A. Well, from the organizational chart and uses these submittals in order to prepare the -- the 24 recommend -- budget recommendations, the governor's 24 chain of command they would report -- for instance, 25 budget recommendations to the legislature. 25 the trial division, they would report to the trial Page 26 Page 28 1 Q. Okay. Do you receive any feedback from 1 division director. 2 2 the governor's office regarding your proposal or do Q. And the trial division director would 3 3 they just receive it and -then report to you? 4 A. I have not. In my experience I 4 A. In the ordinary course she would report 5 5 typically just receive it. I don't think that to a deputy, but in practice, in practice she 6 prevents the governor's office from having 6 typically reports directly to me because the way the 7 conversations, but I have not -- in my experience I 7 work is assigned. 8 8 have not had conversations. Q. And who is the trial division director? 9 9 Q. Okay. Now, is it your responsibility A. Her name is Ellen Blau. E-L-L-E-N. 10 as director to determine how to allocate the funds 10 Blau, B-L-A-U. 11 to the various district offices around the state? 11 Q. Okay. And are you involved at all in 12 12 A Yes the supervision of those district defenders? 13 Q. Okay. How do you go about making those 13 A. Not by -- not direct supervision by 14 14 allocation decisions? design of the position. However, I make it a 15 A. Well, this is something I task the 15 practice to travel to local offices, sit in on staff 16 comptroller with, Kathy Lear, and I believe she 16 meetings, listen to concerns. When I learn that 17 looks at prior year cases to pull together a budget. 17 there's an issue in an office, I will often directly 18 18 That also includes funding for anticipated travel to interact with the management in that office, but not 19 the extent that they have to cover -- that office 19 by design, but by practice. 20 20 has to cover a number of counties. Q. How often are you able to make those --21 21 She prepares a budget for each office. those kind of visits? 22 That then goes to each district defender who 22 A. It occurs more frequently when the 23 administers. And the primary driver of that budget 23 legislature is not in session. There is no normal 24 24 from week to week. In one week I could visit is the caseload. Another factor is the available 25 space, the office space for that office. 25 upwards of three offices. In another week none

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	Page 29		Page 31
1	depending where what I'm facing in terms of my	1	certainty, but if my recollection serves me, that's
2	schedules or to dos, but I try to at least visit an	2	the case.
3	office a week.	3	Q. One other funding question. Do the
4	Q. And you said you you would	4	district offices receive any funding whatsoever from
5	typically, in terms of deciding what offices to	5	any other source besides the the central office?
6	visit, if you're made aware of an issue in a	6	A. I don't believe so. I know that the
7	particular office, that may be one that that you	7	St. Louis office participates in several grants. I
8	prioritize; is that right?	8	think most of those grants, if not all of them,
9	A. Yes.	9	involve not funds but, for instance, a social worker
10	Q. And how how would you generally be	10	to help with cases.
11	made aware of of an issue that would require your	11	The legislature I believe imposes a
12	intervention?	12	limit on the number of dollars that we can bring in
13	A. It can happen any number of ways, but	13	from outside resources. I believe that's 125,000 or
14	the management of that office may call our central	14	150,000. I'm not sure.
15	office. We refer to it as Woodrail because that's	15	Kathy Lear would know for sure. But I
16	the name of the office complex, either by call from	16	don't I do not think that we receive any outside
17	the local office to Ms. Shipma, our general counsel,	17	funds for, say, a private organization or federal
18	or to our human resources department, or vis-à-vis	18	government.
19	an e-mail from a local office or a phone call	19	Q. And/or local government, county
20	directly to me or to Ms. Blau saying there are	20	government or
21	concerns, or employees sometimes could use a little	21	A. Well, we we do receive the office
22	pep talk, and and then I try to make an effort to	22	space.
23	visit or call in during a or scheduled staff	23	Q. The office space, okay.
24	meeting.	24	A. And I believe in Kansas City we have
25	Q. Okay. This may be a question that	25	some involvement in drug court, and I believe the
	Page 30		Page 32
1	that should be directed to Ms. Blau, but is it your	1	the local jurisdiction may cover that cost or some
2	understanding that district defenders are expected	2	cost associated with that if I'm not mistaken.
3	to carry their own caseload?	3	Q. And to be clear, the the counties
4	A. They oftentime they in all but	4	are providing the office space, they're not paying
5	one circumstance I believe they do. I as director	5	for overhead, or are they?
6	do not impose any requirements on a division on a	6	A. I don't believe they're paying for
7	district defender in terms of you must carry a	7	overhead.
8	caseload and you must carry caseload that looks	8	Q. So just the space itself?
9	that has X number of cases.	9	A. I I believe so. As to electricity,
10	Because we have small, medium, and	10	I don't know the answer to that. That's a Kathy
11	large offices they have varied management	11	Lear question.
12	responsibilities. They also have responsibilities	12	Q. Okay.
13	under the rules of professional conduct to oversee	13	A. It might I will say this. It might
14	the lawyers in their charge.	14	vary from jurisdiction to jurisdiction. In some
15	Given the number of cases their office	15	jurisdictions we we do not have privity of
16	handles, the number of counties their office	16	contract on the on the lease, and so we don't
17	handles, whether they have new attorneys or senior	17	always know what the terms are as to who's paying
18	attorneys, these are all factors that go into the	18	for what. It varies by jurisdiction.
19	size of their caseload, but I will say that all the	19	Q. How much discretion do chief or
20	district defenders save one has an active caseload	20	district defenders have with respect to setting
21	that I'm aware of.	21	policy in their respective offices?
22	Q. Do you do you know which one does	22	A. They have some because each circuit,
23	not?	23	judicial circuit has its own culture. I'll give you
24	A. I believe Kansas City district defender	24	by way of example, if a given circuit starts has
2.5	does not I can't say with a hundred percent	25	court earlier than other jurisdictions they could

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Page 35 Page 33 1 amend policies to require attorneys to be there 1 there discretion with respect to staffing, either 2 2 the number of attorneys or support staff, 3 3 We generally require I believe approval investigators? 4 4 before they impose policy, but there are a number of A. That goes through me. 5 5 policies that existed in local offices prior to my Q. Okay. joining the system. So I'm not always aware of the 6 A. If they need additional staffing, they 7 7 local policies that are in place, but they have will need to make the request. It's not just a 8 8 question of whether there is money -- money 9 9 Q. Do they have discretion around how -available. In addition to providing funds, the 10 how they allocate the funds that are given to them 10 legislature also sets a cap on how many what's 11 from the central office? 11 called full-time equivalents or FTEs we're able to 12 A. I believe that Kathy Lear comes up with 12 use. And so we need to make sure that there's a FTE 13 13 a budget for each one of them that is lined out. available. 14 The -- we have -- Missouri State Public Defender 14 And so if a -- if an office, if an area 15 15 system has a hundred percent flexibility in our needs an additional FTE, whether it's an attorney, 16 budget. It's not commonplace, but it gives us the 16 whether it's a support staff position, to include an 17 17 ability to get through the fiscal year. investigator, they'll make their case to me. And 18 I believe the district defender works 18 there's a number of factors that we look at to 19 19 directly with Kathy Lear in the event that they need determine whether it's approved. It's very rare 20 to make changes to how their local budget is 20 that they get additional staffing. 21 21 administered, but there is some flexibility, yes. Q. Do you -- let me back up. 22 22 Q. And so you said that the public I assume it is the legislature that 23 23 defender's office has 100 percent flexibility say to created these limitations, the FTE limitations? 24 move funds from here to there as necessary? 24 A. Yes. 25 25 A. Yes, we -- I believe Kathy Lear needs Q. Do you -- do you know what the Page 34 Page 36 1 to get -- provide notification to the office of rationale was behind those limitations? 2 2 administration. There is a budget analyst who is A. Well, I think the legislature, it's --3 3 assigned to each department in the state and it it's their responsibility to control the size of 4 4 state government, and in addition, the one thing requires their approval, but yes, we have -- the 5 hundred percent flexibility that we've had is 5 that our budget does not cover is fringe benefits, 6 6 probably our best tool for getting through each year pension, insurance. 7 7 because we can't predict with much accuracy whether And so if we had the cash and we just 8 8 litigation expenses for the coming fiscal year will added people, that would essentially add obligations 9 9 be higher or lower than we anticipated. on the state. And for that reason I believe that 10 10 they control additionally the number of FTEs. It's based on, you know, how quickly 11 cases go to trial, particularly cases that involve a 11 Q. Understood. Because employees who are 12 12 lot of litigation expenses, death penalty cases, sex not full-time do not get those fringe benefits? 13 offender type cases. So we need that flexibility. 13 A. Well, I think there's a threshold for 14 14 Q. And you said that that flexibility is when someone is eligible for benefits. But if I 15 rare among agencies, among state agencies? 15 added five people tomorrow, that would be five 16 A. I believe so. I know the court system 16 additional people that the state would have to pay 17 has some flexibility, but not as much as we do. 17 insurance for, pensions for, etc., and so for that 18 18 Q. And is it your understanding that the reason they control the number of FTEs. 19 reason that you have that flexibility are for the 19 Q. Okay. Do district defenders have 20 20 reasons that you just stated, the uncertainties discretion with respect to the use of investigators 21 around caseloads? 21 in their office? 22 22 A. The use of investigators? A. Yeah. We don't know how many cases are 23 going to come in through the door. 23 Q. Correct. 24 24 Q. Okay. Back to the district defenders A. Yes. 25 for a second. Is there -- in your understanding, is 25 Q. So not just the -- whether or not

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Page 39 Page 37 1 investigators or how many investigators are on 1 for someone who says that they are not available 2 2 staff, but how those investigators are used? because they have -- their caseload is such that 3 3 A. Yes. they can't take any more work. 4 Q. And can assistant public defenders only 4 Q. Yes. And do the district defenders 5 5 have discretion with respect to when it is be terminated with your approval? 6 appropriate or not to refuse to -- refuse case 6 A. Yes. That's my communication to staff, 7 7 appointments from a court? yeah. 8 A. Well, it's a bottom-up type thing in 8 Q. Okay. Is it your understanding that 9 9 these internal policies within the district offices that each lawyer is responsible to practice within 10 10 the rules of professional responsibility or are -- are all in writing? 11 professional conduct. Additionally, managers have 11 A. There might be cultural policies as 12 responsibilities under the rules of professional 12 well that date back to a time that no one can put 13 13 conduct as well as it relates to competence, their finger on, but -- but I know a number of 14 diligence, etc. 14 offices have written policies. 15 15 Q. And those policies don't necessarily (Court reporter interruption.) 16 16 A. Competence, diligence, etc. have to be approved by your office or do they? 17 17 Q. (By Mr. Williamson) And if an A. I don't remember communicating a 18 individual lawyer raises a concern about taking 18 directive on -- that I have to approve all local 19 19 additional cases, are they required to take that policies for the simple reason that I've approved 20 concern to the district defender? 20 very few. One of the ones that I do approve and we 21 21 do have a policy on that I'm regularly engaged in is A. That's my understanding. 22 22 Q. And then it's up to the district when we hire someone, one -- one of the questions we 23 23 defender to decide how to proceed? ask is are you able to wind down your existing 24 A. Within the rules of professional 24 practice, dispose of your existing cases before 25 25 conduct, yes. joining the public defender system. That is the Page 38 Page 40 1 Q. Does the district defender have to give preferred situation. 2 2 that lawyer permission to refuse cases? There are sometimes instances where 3 3 A. No. They shouldn't. It's the someone is unable to wind down a case and they will 4 4 seek approval to bring that case with them, provided individual lawyer's obligation. I believe there is 5 some flexibility for the manager to engage the 5 that they don't use any MSPD time or resources to 6 6 person to make sure that they're working hard, work on that case, that they share with us the 7 7 extent of their representation, and that the scope they're working sufficient number of hours, to see 8 8 of that representation does not widen after if they can do things better, etc., to make sure 9 9 that they are unable to take additional cases, but approval. Those are instances where they will need 10 10 to get our approval. ultimately it's my understanding under the rules 11 that that obligation rests on the individual 11 Q. Thank you. I want to ask you just a 12 12 attorney. few questions about the assistant public defenders, 13 13 although I realize you -- you may not have a whole Q. And those individual attorneys cannot 14 14 be fired by the district defender as a result of lot of contact with -- with them individually. And 15 15 refusing to take cases? we've touched on some of this already. How much 16 16 discretion are individual assistant public defenders A. They should not be fired for 17 practicing -- an effort to attempt to practice 17 given to determine the best way to represent their 18 18 ethically. If they are -- if they can take more client in a particular case? 19 19 A. Well, as it relates to me there's a cases and they simply are not pulling their weight,

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the cases that they have.

assuming there's room within the rules to -- for

additional work, then yes, you can terminate -- you

can in turn terminate an employee for not working

hard enough, not being diligent in the number -- in

But I would not authorize a termination

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individual.

statute. I don't know the number, but it prohibits

me from directing a lawyer in any way, shape, or

So as it relates to the director, I

form with respect to their representation of an

don't have the ability to direct them, just that

Page 43 Page 41 1 they follow the rules, professional response --1 taken to trial by an individual attorney? 2 conduct which requires certain things, such as 2 A. In the trial division we want -- when 3 3 seeing your clients, investigating the case, etc. someone -- there's four different levels for 4 4 Q. Do you know whether that statute attorneys who are nonmanagement positions. There's 5 5 prohibits just you from -- from directing those assistant public defender I, APD II, APD III, and 6 attorneys or does that also include the district 6 7 7 defender? When you get to the higher levels, 8 A. My recollection is that it's -- it just 8 three and four, we want to see that you are able to 9 9 states me. go to trial and have the skills to go to trial 10 10 Q. And those assistant public defenders because you're in the trial division and -- and we 11 11 are generally supervised by -- you made reference don't want to promote someone to a higher level 12 earlier to a manager in those district offices? 12 within the system unless they have trial skills. 13 13 A. Well, in -- in a large office like This proves sometimes to be a challenge 14 Kansas City they will be under a team leader. They 14 because in some jurisdictions it's the culture or 15 15 have a team leader in Kansas City. In some offices the practice that very few cases actually go to 16 that are more medium-sized or even -- and larger 16 trial. My understanding of our numbers is that in 17 17 will have both a district defender and a deputy the last two years only one percent of cases of 18 district defender. 18 among our total number go to trial. 19 19 It's up to them how they divide their MR. QUINLAN: I'm sorry, you say one 20 responsibilities. So some will break up their staff 20 percent? 21 21 and have half report to a deputy, half report to the A. One percent. 22 22 Q. (By Mr. Williamson) How do you factor district defender. But it's up to them. 23 23 Q. And in terms of what that oversight in caseloads in your evaluation of individual public 24 includes, would we need to talk with individual 24 defenders? 25 district defenders to determine the kinds of things 25 A. I'm not sure that I'm aware that we do. Page 42 Page 44 1 assistant public defenders are evaluated on? Does 1 Q. Okay. And you talked about criteria 2 2 for -- for promotion. Does that suggest then that that vary from office to office? 3 3 A. Yes. I mean, there's -- there's more assistant public defenders are not promoted just 4 uniformity when it comes to being approved for 4 based on number of years in the system or other 5 5 criteria? 6 6 Q. What kinds of things do you consider in A. I believe the first promotion to APD II 7 that instance? 7 is primarily tenure driven. Obviously if you're 8 8 creating mischief in the office or something like A. Well, one of the things is client 9 9 contact. Do you talk to your client? How often do that, that would be at play as well, or not 10 you see your client? I believe we have a standard 10 following policies, not showing up on time, not 11 of within the first seven days is initial conduct --11 calling in or those things. But it's largely tenure 12 12 contact, and then to the best of my recollection driven and not skill driven. APD III and IV are --13 it's every 30 days after. 13 by contrast have both a tenure component as well as 14 14 Q. And -- and that is in your mind the -a skill component. 15 15 the most important criteria? MS. SHIPMA: Jason, I'd like to point 16 A. It's one of the few things that we 16 out Joel Elmer will be able to give you more of the 17 could evaluate from an objective standpoint. And 17 details of this. 18 18 also the rules of professional conduct require, you MR. WILLIAMSON: Okay. Fair enough. 19 know, regular contact with your client. 19 Q. (By Mr. Williamson) And let me know if 20 20 this is something that Mr. Elmer can or should speak Other things are skills which are more 21 subjective, your ability to handle more serious 21 to. If an assistant public defender has a complaint 22 types of cases, but probably the most objective 22 regarding the size of their caseload, for example, 23 thing is do you follow office rules and procedures 23 are they encouraged to submit those complaints to 24 24 and do you see your client. the district defender or do those complaints come 25 Q. Do you consider the number of cases 2.5 directly to your office or is it some combination

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	Page 45		Page 47
1 o	of of both?	1	Q. And do you have any follow-up
2	A. I think that takes a number of forms.	2	correspondence with the indigent defendant involved?
3 I	mean, it's our most pervasive problem in the	3	A. That's a question for Greg Mermelstein.
	ystem, high caseloads. It's my understanding that	4	I believe we also utilize a database for tracking
5 A	NPDs throughout the state regularly make mention of	5	complaints that come in through the ombudsman
6 th	he fact that they have too many cases. Not in	6	program.
7 e	every instance, of course, when they make mention of	7	Q. So let's talk a little more
	heir high caseloads is it to me.	8	specifically about the funding that your office has
9	It's primarily in their local office.	9	received. What is the your current operating
10 I	am fully aware, and when I meet with them it's	10	budget?
	ypically brought up if I don't already concede	11	A. The specific number, I don't know. I
-	nowing that it's a concern, and when someone leaves	12	think I believe it's around 40 million. Kathy
	he system if they are willing to subject themselves	13	Lear would know specifics. In terms of my
	o a an exit interview, it's what is almost	14	perspective on the budget, I think of it in terms of
	llways what they cite as the reason for leaving.	15	how many more dollars do I have this year than I did
_	lot may not be the exclusive reason, but it's the	16	last year.
	lriver.	17	Q. So can can you speak to that?
18	Q. Okay. And is there a formal I	18	A. Yeah. So I began in 2015. That
19 u	inderstand it may not happen formally all the time,	19	legislative cycle we were appropriated additional
	out is there a formal complaint process for public	20	\$3.47 million from the legislature for purposes of
	lefenders?	21	having a more robust Code 49 program as I alluded to
22	A. I don't believe there is. We in	22	earlier.
23 tr	raining, I know as part of training we say you	23	As I also mentioned, that increase in
	ou need to report certain things to the HR	24	funding was vetoed by the then governor. The
	lepartment when there's concerns about harassment or	25	legislature overrode that veto, and then the
	Page 46		Page 48
1 d	liscrimination or those types of things, that we say	1	governor exercised his withhold authority on that
	you have to report these type of things, but not as	2	additional funds.
	t relates to caseload.	3	I believe the next year, 2016 calendar
4	Q. Does your office receive complaints	4	year, we were flat. We did not receive an increase,
5 d	lirectly from indigent defendants regarding the	5	I believe. I believe that's the case. You know, I
	he quality of their representation?	6	believe we received an additional million. Might
7	A. Yes, we do. We in addition to calls	7	have received an additional million dollars is my
8 t ł	hat the individual the indigent defendant often	8	recollection.
	nakes to their local office to the attorney who	9	MR. QUINLAN: Fiscal 2016?
	epresents them and as well as to the district	10	THE WITNESS: I get them confused.
	lefender or deputy district defender, we utilize an	11	That might have been fiscal 2017.
12 o	ombudsman program.	12	MR. QUINLAN: And that's I'm sorry.
13	Deputy director Greg Mermelstein is in	13	THE WITNESS: The fiscal is a little
14 cl	charge of the ombudsman program, where indigent	14	ahead
	lefendants will call will call the Woodrail	15	MR. QUINLAN: As I understand it,
16 o	office, either talking to Marsha Plank or Greg	16	fiscal year runs from July 1st to June 30th.
	Mermelstein or Greg Mermelstein's assistant Lisa	17	THE WITNESS: July 1, yeah.
	AcGee, and we will try to resolve the complaint to	18	MR. QUINLAN: So so 2016 fiscal year
	he best of our ability.	19	would run from July 1st of '15 to July 30th of '16,
20	A lot of times it has to do with not	20	right?
21 s e	seeing the client for some time, not filing or not	21	THE WITNESS: I think that's correct.
	ollowing the direction of the client as relates to	22	MR. QUINLAN: So when you said when
	iling certain motions. We will try to resolve it	23	you started in I'm sorry.
	by Greg calling or e-mailing the specific attorney	24	MR. WILLIAMSON: No, that's fine.
	s well as the district defender for that office.	25	MR. QUINLAN: When you started in 2015,

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	Page 49		Page 51
1	are you talk were you talk and the 3.74, was	1	for me to guess as to the motivating factor or
2	that the 2015 or 2016 budget?	2	factors in the legislature making the decision, but
3	THE WITNESS: I think it was the 2016	3	one of the things that I did communicate to them was
4	fiscal year budget.	4	the increase in caseload that occurred from 2015 to
5	(Court reporter interruption.)	5	present day.
6	THE WITNESS: 2016 fiscal year budget.	6	I think there was a one-year jump of,
7	MR. QUINLAN: I've had to deal with	7	if memory serves me, 12 percent, bringing us from
8	that, so I thought it may help you.	8	74,000 cases a year, rough number, to north of
9	MR. WILLIAMSON: No, I understand.	9	80,000, I think closer to 82,000 cases.
10	Q. (By Mr. Williamson) So the	10	And then in the subsequent year we
11	\$40 million roughly \$40 million budget that you	11	received an additional increase to the tune of a few
12	just mentioned that you're working with now is the	12	percentage points above and beyond that 12 percent
13	is the FY18 budget, correct?	13	increase. And so any additional funds that we
14	A. Yes. Yes. I think it might be a	14	received are in the context of more work having to
15	little more than that. Kathy Lear would know, and I	15	be done.
16	think it's in might be in our operating budget,	16	Q. Do you have any sense of what is
17	but we received an additional \$4.5 million.	17	driving the the increase in the caseloads?
18	Now, the \$3.5 million as I mentioned	18	A. I can't speculate as to on that. I
19	that we received in 2015 we never received. We	19	would imagine it varies from jurisdiction to
20	are we filed a lawsuit on that and we're still	20	jurisdiction. I can by way of one personal
21	litigating it. But for for this fiscal year that	21	experience answer that question. I recently visited
22	we're operating in we have an additional	22	our Union office.
23	\$4.5 million.	23	Although we had a statewide increase of
24	We are doing three things with that	24	12 percent, the Union office jumped off the charts
25	additional money. We are endeavoring to put every	25	because it had a I believe a two-year increase of
	Page 50		Page 52
1	county in the state in that Code 49 program to the	1	60 percent increase in the number of cases that we
2	extent as I mentioned earlier there are private	2	received. I went there to try to kind of suss out
3	attorneys who are in the panel attorney program	3	what was driving it.
4	willing to take cases.	4	I met with the local prosecutor in
5	Separately we are using a set amount of	5	addition to district defender Lisa Preddy, and he
6	funds to improve our IT infrastructure to include	6	told me that in part he was able to hire two
7	wide area network, which I believe is broadband.	7	additional prosecutors. If memory serves me, that
8	The reason we're doing that is we don't have	8	allowed him to file more cases to include
9	sufficient broadband to download a discovery or, for	9	misdemeanor cases that they previously were not able
10	instance, a police body cam video without disrupting	10	to move forward on.
11 12	every computer in the in the office.	11 12	So I could say that in that
13	In addition, we are trying to hire ten additional positions. We were given ten positions,	13	jurisdiction, based on the communication that I had with the local prosecutor, that it had something to
14	ten FTEs in 2015 as a part of that increase, which	14	do with being able to hire additional prosecutors.
15	was made part of our core budget going forward.	15	I can't speculate as to what's driving it in other
16	Although we were given the FTEs, we	16	jurisdictions.
17	were not given as I mentioned, we're the money	17	I know in Springfield, which is the
18	that was supposed to be used to fulfill those	18	office that we had the second highest increase in
19	positions was withheld. This is the first year that	19	our caseload, I believe it was around 25 or
20	we had the money to to fill those positions. Not	20	26 percent memory serves me, they had recently
21	all of those positions have been filled.	21	passed a one percent sales tax for the increase for
22	Q. Do you attribute the changes to your	22	the purpose of public safety, hiring more law
23	budgetary needs from year to year to increases in	23	enforcement officers, hiring more prosecutors.
24	caseload or or other factors?	24	The the consensus in the local
25	A. I can't I it would be speculative	25	office from what I've heard from others and my own

13 (Pages 49 to 52)

Page 55 Page 53 1 opinion, that this has driven an increase in more 1 The American Bar Association thought 2 filings in that office. 2 that Missouri was the -- the right state to have the 3 Of course, in both the Union office and 3 first caseload objectively -- objective data-driven 4 4 the Greene County office or the Springfield office, caseload study performed in to formulate new 5 5 as well as other offices, we did not receive any data-driven empirically based caseload numbers. 6 corresponding funding to -- to match what was going 6 When that report came out, that is the 7 on in the local jurisdictions beyond the funding 7 year, the next legislative cycle that we received 8 that I mentioned earlier. 8 the increase of 3.47 million. So I will just put 9 9 Q. Based on some of your prior responses, those two together to suggest that it held some 10 I'm assuming that Kathy Lear would be the best 10 weight. Separately, part of the budget process is 11 11 the House will pass -- there's two houses, the House person to talk to about the budget proposal process? 12 Is that fair? 12 and the Senate. 13 A. Yeah. Yes, I spoke to it a little bit 13 The House will pass its budget bill 14 earlier based in terms of the commission approval, 14 first and then it will go to the Senate. Because 15 then the submission to the governor and the 15 the number of budget bills and lines on budget bills 16 legislature, but in terms of specifics, how she 16 that the Senate has to review and make decisions on, 17 17 pulls together the numbers that she does, it would they will speed up the process by in Senate budget 18 be questions related to her. 18 committee looking at, one, the governor's 19 In terms of what priorities are or in 19 recommendation for each budget request, what the 20 what the overarching budget should look like, I play 20 House passed, and what the department requested. 21 a role in that. For instance, we had a study done 21 Typically when you sit in on that 22 that was completed I believe in 2014 which was an 22 budget hearing you will hear either House and close, 23 23 empirical data-driven study called the Missouri which means the Senate budget committee will go with 24 Project Report performed by RubinBrown, accounting 24 the House version and then move on to the next, or 25 firm, that established thresholds for how many hours 25 governor's recommendation and closed, and more Page 54 Page 56 1 we're supposed to spend on given cases by case type. rarely go with the department request. 2 That -- that report provides some sort 2 This past year the Senate budget 3 of calculation where we could input our current 3 committee or Senate appropriations I should say, 4 number or the last year's -- the previous fiscal 4 that's the appropriate name for the committee, did 5 year's cases and by case type, then subtract out the 5 not go with the -- in committee did not go with the 6 current resources we have, and that would yield how 6 House recommendation or the House-passed budget bill 7 many additional resources we need. That is the 7 for MSPD. 8 primary driver of our budget formation is the It did not go with the governor's 9 RubinBrown calculus. 9 recommendation, but went with the departmental 10 Q. And is the -- is it your understanding 1.0 request given that the departmental request was 11 that the legislature has accepted those standards as 11 based in large part on the RubinBrown numbers. 12 reasonable? 12 You may be able to make -- there might 13 A. I can't opine on that. I will say 13 be a tacit acknowledgment that they accepted the 14 two -- two things to that. There was some criticism 14 numbers, but again, I'd only be speculating as to 15 that preceded my involvement with MSPD as to how 15 what's in their -- their minds. After that point 16 these -- how our then numbers were calculated. We 16 because the House and the Senate differed on their 17 received criticism in auditor Schweich's finding 17 positions, it goes to a joint budget committee where 18 18 about how numbers were pulled together. they reconcile their differences. 19 In addition, I know that the Senate 19 Q. And during this process you advocate at 20 budget chair at the time had concerns because 20 the legislature for that additional funding; is that 21 Missouri was the only state I believe that had two 21 22 Supreme Court -- state Supreme Court cases that 22 A. Yes. I -- I provide testimony both in 23 discussed our caseload as well as an auditor finding 23 legislative budget committee hearings and I meet 24 24 that challenged or raised some concerns related to privately with staffers and key members on 25 our -- our caseload standards at the time. 25 appropriations in the legislature.

14 (Pages 53 to 56)

Page 59 Page 57 1 Q. And have you been asked formally or 1 advocacy units? 2 informally about the RubinBrown study generally or 2 A. I believe so, yes. 3 3 Q. Okay. its role in -- in your development of your budget? 4 4 A. Yes. It's always a part of my MS. SHIPMA: And Joel Elmer. 5 5 proposal, my written remarks, my -- my oral remarks, MR. WILLIAMSON: And Joel Elmer. 6 as well as individual conversations when -- when I'm 6 Q. (By Mr. Williamson) And -- and does 7 7 asked how did you arrive at this number. the Public Defender Commission play any role in 8 Q. And has anyone ever challenged 8 determining priorities within your -- your budget? 9 9 explicitly or implicitly the -- the legitimacy of A. Well, yeah, we propose the budget to 10 10 those numbers? them and they have to approve it, and there will be 11 11 A. Yes. Conversations with prosecutors. questions as to, you know, specific things and 12 Again, they will -- I know the comments have been 12 what's -- what I would -- it's always a question in 13 1.3 made questioning the report. What the specific the legislature of, okay, this is what you say you 14 concerns are, I don't recall. 14 need, but what would you prioritize? 15 15 And in -- recently we have prioritized Q. You said prosecutors have raised 16 16 concerns? getting out of conflict cases because it's the 17 17 A. Yes, I don't remember which ones, but I most -- it's the thing that we can do to provide 18 remember having conversations. 18 relief statewide in addition to make us more 19 19 efficient because we're -- it reduces our travel Q. Any legislators raise concerns? 20 A. Perhaps -- not to me directly, but 20 21 21 perhaps. Q. At what point in the course of a given 22 22 prosecution is the public defender's office Q. Okay. And you said it's your job to 23 prioritize your budget or your -- your line items; 23 typically assigned or appointed to represent an 24 is that correct? 24 indigent defendant? 25 25 A. Yeah. A. So again, it -- it will vary by Page 58 Page 60 1 Q. How do you go about that -- that jurisdiction in terms of how or when an individual 2 2 process? receives an application for public defender's 3 3 A. Well, I should say that in addition to services. There are times when they are 4 generating a number that -- that's based on 4 incarcerated pretrial and receive an application in 5 RubinBrown calculus, there are things that we 5 the jail, and then the jail will by arrangement send 6 6 additionally asked for in our budget. IT is an us the application. 7 7 There are also times when the defendant example. 8 8 is in court and will apply and the defendant may be Also, we do not have a -- an appellate 9 office in the southern district. We have the 9 approved or qualify for defender services there or 10 10 the application may be taken back for clerical staff Southern District Court of Appeals, but we do not 11 have a southern district appellate office. 11 or someone else to assess the application for 12 12 Therefore, our attorneys in our central office or services. So it varies. 13 our western appellate office have to drive a long 13 Q. But in every jurisdiction it is the 14 14 public defender's office that makes the decision -way to handle these types of cases. 15 15 Also, we have asked for juvenile A. By statute. 16 16 Q. -- with respect to -- okay. And what advocacy units, which the system previously had, but 17 had to get rid of in order to handle our rising 17 is the basis for that decision? 18 18 adult caseload. They preceded me. A. So it's a little bit complicated. 19 19 There was both a statute and a rule on this. And So we've asked for these types of 20 20 the ultimate goal is determine whether they can things in our budget above and beyond what 21 RubinBrown says we need to provide constitutionally 21 afford a lawyer for the charges that they are 22 competent representation for the number and types of 22 facing, but the calculus for it is -- is a little 23 23 cases that we have. 24 24 We use -- we are one of I believe 21 Q. Is it your understanding that Sarah 25 Johnson will be able to talk about the juvenile 25 states that use as an objective component the

15 (Pages 57 to 60)

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to accept the representation. There are -- there 2 are instances where we don't, but commonplace is we 3 accept the appointment. 4 Q. Okay. To what extent formally or

federal poverty guidelines, and I believe the threshold is a hundred percent of the federal poverty guidelines, and they would not qualify, I believe, which means that theoretically because food stamps qualifications I believe is 125 percent, you could qualify theoretically for food stamps and not qualify for our services.

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informally does your budget limitation factor in to the decision about whether or not someone is determined to be indigent? A. It shouldn't. It shouldn't. I will

There are additional subjective components. For instance, if the individual bonds out, posts their own bail or bond, and that amount is -- suggests to our office that they have access to resources, for instance if they post a \$10,000 bond or a \$5,000 bond, we would inquire as to whether that individual has access to other resources, either physical property that can be liquidated to -- to hire an attorney or cash or liquid assets.

use that to point something out, though. When our commission -- when the Public Defender Commission was made aware of a report that we had -- MSPD had one of the -- if not the most strict standard, and by that I mean you could theoretically qualify for indigent representation in the 49 other states but not in Missouri, they endeavored to review what other states did and consider expanding our eligibility for services.

There are other things that are considered. For instance, whether the person is employed, whether they are -- how many dependents they have, whether they are receiving government assistance.

They decided not to given the fact that we didn't have the resources to handle our existing caseload at the time, but we wanted to make sure that no one would was falling through the cracks. And one of the things that we identified was how bond was used locally to make a determination of indigence.

I believe if they are both unemployed and receiving governmental assistance, with the exception of disability, I think that's a per se

I'm aware that prior to me and a little

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quali -- qualified for public defender services. If we make a determination that the person is not indigent, also by statute the person can appeal to determination of indigence.

the judge who is then in a position to overrule our Q. And if -- if a -- if a defendant appeals that decision is there a hearing that's

held? A. I think the statute requires a hearing. I think in practice it's very different from that.

Q. And to the extent that a hearing occurs or that there's some sort of proceeding in front of a court, would the public defender's office appear in that proceeding?

A. I will say that it appears that that's the design, but I don't think it happens that -- I think it happens like that very rarely. I think the judge asks the individual a few questions, there's not a lot of investigation that's done by MSPD for the simple reason that it's not a good use of our time in light of our existing caseload.

And it's our experience that if the individual tells the judge that they can't afford an attorney, then the judge will find indigent and appoint us. So it's just our practice at that point

bit into my tenure there was a per se determination 2 that if you made five -- if you posted \$5,000 bond, 3 you did not qualify for public defender services. 4 This had a number of drawbacks as it relates to 5 making sure that people get a lawyer. 6

One, some judges would post bond just underneath \$5,000 for the purposes of making sure they qualify. In other jurisdictions, this rule failed to account for instances where a relative would post bond, but they would not -- that same relative would not be willing to hire counsel.

So it's not a good basis for a determination. And so what we decided was to instruct local offices to use the bond amount as -as a factor and a reason to make further inquiries as to the person's access to resources.

Q. Okay. And once it has been determined that a particular person does qualify for public defender services, is there a particular person that is then responsible for determining whether there are any conflicts?

A. I -- I think Joel Elmer would be able to speak to that, and I think who makes that determination may depend on staffing of local

16 (Pages 61 to 64)

	Page 65		Page 67
1	Q. And do you have any insight into the	1	prior to my joining the department.
2	process that and I imagine it could probably vary	2	MS. SHIPMA: And again, Greg
3	from office to office, but the process by which	3	Mermelstein and Joel Elmer both lived through that
4	district offices determine which individual public	4	time with MSPD, so they can speak in more detail
5	defender will be handling a particular case?	5	about the specifics.
6	A. Yes, it's it's by office. Some	6	MR. WILLIAMSON: Okay. That's helpful.
7	offices like the Chillicothe office that I refer to	7	MR. QUINLAN: I there's a word that
8	earlier, which covers a number of counties, lawyers	8	I missed. You said you never utilized the statute.
9	are sometimes assigned to a county. In other	9	THE WITNESS: Not during my tenure.
10	jurisdictions there may be multiple lawyers assigned	10	MR. QUINLAN: I'm trying to remember
11	to the same county, so it will vary depending on the	11	what the word was you used. Do you remember?
12	office who gets what case.	12	THE WITNESS: Administer.
13	MR. WILLIAMSON: Can we go off the	13	MR. QUINLAN: Administer. Okay. And I
14	record for one minute?	14	apologize.
15	VIDEOGRAPHER: We're going off the	15	Q. (By Mr. Williamson) Is it your
16	record at approximately 9:37 a.m.	16	understanding that your predecessor, Catherine
17	(WHEREIN, a recess was taken.)	17	Kelly?
18	VIDEOGRAPHER: We're back on the record	18	A. Yes.
19	at approximately 9:51 a.m.	19	Q. Was told that if offices continue or
20	Q. (By Mr. Williamson) Mr. Barrett, are	20	started to turn down cases that the legislature
21	you familiar with the Missouri Supreme Court case	21	would attempt to privatize the public defender
22	captioned Missouri Public Defender Commission versus	22	system?
23	Waters?	23	A. Secondhand coming information came
24	A. Yes.	24	to me that a that during a time when the office,
25	Q. What is your general understanding of	25	or at least the Boone County office, utilized the
			<u> </u>
	Page 66		Page 68
1	the of that case?	1	rule that was promulgated and affirmed by the
2	A. I get that case and the Pratt case	2	Supreme Court a judge by the name of Oxenhandler
3	confused. One relates to the promulgation of a	3	began appointing.
4	rural this all preceded me, my time at MSPD, but	4	This stirred up some political backlash
5	the promulgation of a rule involving when an office	5	in Jefferson City. I was told that a representative
6	can essentially refuse to accept new cases if that's	6	from the House of Representatives, I believe it was
7	correct.	7	Kelly who represented at the time Boone County or an
8	Q. And even though the Waters case	8	area within Boone County, I believe, visited Cat
9	preceded you, do you have an understanding of what	9	Kelly.
10	the the practical impact of that decision was on	10	I don't know the specifics of their
11	on your office?	11	conversation, but it was told to me that during this
12	A. Well, my understanding is the	12	conversation the communication was stand down, stop
13	promulgation of that rule would provide a mechanism	13	refusing cases, or the legislature will proceed with
14	that would allow a local office to essentially not	14	plans to privatize. I don't know what happened
15	accept or not be available to receive additional	15	after that, other than the legislature didn't pass
16	cases because a determination had been made that	16	the privatization bill, but
17	that office has too many cases.	17	Q. Did you ever have a conversation with
18	Q. And are you aware of any steps taken by	18	Ms. Kelly specifically about this?
19	the Missouri legislature to to codify the	19	A. No. Not regarding details. And not
20	decision in Waters?	20	even as to her being visited by representative Kelly
21	A. I don't know if it was to codify. I	21	on this point, just that in more general terms the
22	would frame it as to nullify the the rule that	22	decision to reverse course and not refuse cases was
23	was promulgated by enacting a statute that it would	23	tied to concern about privatizing the system.
24	appear to me to be although I never administered	24	Q. Did you ever receive a similar warning
25	it more operous than what was promulgated by MSPD	25	from anyone?

17 (Pages 65 to 68)

Page 71 Page 69 1 A. Yeah, recently as yesterday. I was on 1 staff or whoever was interviewing you about that 2 2 a conference call with several judges and a 3 3 prosecutor and the district defender of my Kennett A. Yeah, the lay of the land at the time 4 4 office. The judge -- the presiding judge -within the system, which was my impression of the 5 5 (Court reporter interruption.) system, was that turning away cases, whether based 6 A. Kennett office, K-E-N-N-E-T-T. Leslie on ethical obligations or otherwise, would result in 7 7 Hazel is the district defender's name. She was privatization, and that made it all the more dire to 8 following the direction of lawyers in her office 8 try to get as many additional resources as possible. 9 9 that they were not available and she communicated Q. So is it fair to say that you didn't 10 10 believe at the time that you took the job that that to the court. 11 11 She received I think some hostile refusing cases was a viable alternative? 12 treatment locally and I asked to be included on the 12 A. I remember from day one to now being 13 1.3 conversations. The call was had yesterday at extremely conflicted because the proverbial rock and 14 three o'clock which Judge Mayer, M-A-Y-E-R, I 14 a hard place with what I know to be our ethical 15 15 believe, who I think is the presiding judge. obligations, including my ethical obligations as a manager in the legal setting to what, you know, 16 16 Judge Satterfield, who I believe is an 17 17 associate judge. As well as a prosecutor, elected provided -- making sure -- doing what I needed to do 18 prosecutor named Russ Oliver. I believe he 18 to make sure that everyone received competent 19 19 representation pursuant to the Sixth Amendment. represents Stoddard County. 20 They -- we talked through what 20 The -- I remember having some 21 21 directives I'd given or not given with respect to understanding of the privatization proposal, and it 22 22 Ms. Hazel's decision, the events that led to it, was my determination that it would -- it would -- it 23 23 what my position was on the law. would not be an improvement on the current situation 24 During the course -- I think it was at 24 in terms of providing the right to counsel to the 25 25 indigent accused. the end of the conversation Russ Oliver made Page 70 Page 72 1 comments related to privatization and good luck this 1 For that reason I endeavored to improve 2 2 the -- the system incrementally through making -legislative session. 3 And previous to that call it was 3 trying to secure more funding and then reporting 4 related to me by a number of employees that Russ 4 back to the legislature on how I spent that funding 5 Oliver -- and I have no direct knowledge as to 5 and making a case for the benefit to the state of 6 whether he did or did not -- was communicating with 6 Missouri. 7 the Speaker of the House about reviving the 7 Q. And can you talk a little bit about 8 8 privatization bill and was -- and having back what -- can you talk a little bit about your 9 9 channel communications with prosecutors on that understanding of -- of what that privatization 10 subject. I cannot testify about whether that's 10 proposal entailed? 11 accurate, just that it was related to me. 11 A. I don't really recall. I think it was 12 12 Q. We'll come back to -- to that shortly. a hybrid where MSPD would continue to take certain 13 Did the prospect of case refusal come up during the 13 cases, but other cases would be privatized. 14 14 process of your -- your application for this job? Q. In other words, assigned to private 15 A. No, I don't think it -- during my 15 counsel? 16 interview? 16 A. Yeah. By -- by means that I'm not 17 Q. Right. 17 familiar with, whether it was -- I don't know 18 A. I don't think it came up. I don't 18 whether MSPD would contract out those cases, whether 19 recall it. 19 it would be done through the court system or office 20 20 administration. I think -- I don't even know Q. Was it your understanding as you went 21 through that interview process that the public 21 whether that was determined. 22 defender's office was in the midst of a budget 22 MS. SHIPMA: Once again, Joel or Greg 23 crisis at that time? 23 would have probably more details on that having been 24 24 A. Yes. part of those discussions.

18 (Pages 69 to 72)

Fax: 314.644.1334

Q. (By Mr. Williamson) So I want to talk

Q. And did you talk with members of the

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Page 75 Page 73 1 a little bit about the public defender's office, the Code 49. That's the one type of conflict. 2 current case refusal policy. What are the criteria, 2 The second type, when -- that pertains 3 3 if there are a specific set of criteria, that would more to caseload, I believe that it's the lawyer's justify a public defender in Missouri refusing to --4 4 obligation to refuse to accept that case. I will 5 5 to take a particular case? say that in the aftermath of the -- the refusing to 6 MS. SHIPMA: Jason, I'm going to accept cases that turn into a threat of 7 7 object. Just the way you phrased the question, privatization, I'm not aware of any lawyer asserting 8 assuming -- assume that there is a case refusal 8 that, that type of conflict until recently I should 9 9 10 MR. WILLIAMSON: Okay. 10 Q. Which I'll ask you about shortly. Are 11 11 MS. SHIPMA: So -there -- you may have answered this, but are there 12 MR. WILLIAMSON: Let me back up. 12 circumstances in your mind under which a public 13 13 Q. (By Mr. Williamson) Does your office defender in Missouri is required to refuse an 14 maintain a formal case refusal policy? 14 appointment? 15 15 A. Yes, pursuant to the rules of A. No. 16 Q. Do you know whether the district 16 professional conduct. 17 17 Q. But not necessarily pursuant to any offices maintain their own case refusal policy? 18 A. I do not believe they do. 18 policy or directive of the office? 19 19 Q. So separate from any formal or informal A. None that I created or are aware of. 20 policy, what in your mind would justify a public 20 Q. Okay. Are you aware of any instances 21 21 defender choosing to refuse a case appointment? either before or during your tenure where public 22 A. That there's a conflict. Conflict can 22 defenders refuse appointment as conflict counsel in 23 23 other counties? be achieved I think in two ways. One, whether the 24 -- representing the case to be received in any way 24 A. Can you say that again? 25 conflicts with an obligation to an existing or 25 Q. You talked earlier about the -- how Page 74 Page 76 1 conflict cases are handled in your office and that previous client. 2 2 one district office will be responsible for handling There's also a conflict when if a 3 3 lawyer accepts an additional case and fulfilling the conflict cases --4 obligation to that new defendant in any way takes 4 A. Yes. 5 away or it deprives the lawyer of competently 5 Q. -- in other counties. Are you aware of 6 representing their existing clients because foremost 6 instances where public defenders from that district 7 an attorney has an obligation to their existing 7 because of caseload issues have refused to take 8 8 those conflict cases? clients 9 9 Q. And what documentation, if any, would A. As it relates to the counties that they 10 that public defender have to provide, excuse me, in 10 have been assigned as an office to represent --11 order to demonstrate that such a conflict exists? 11 O. Correct. 12 12 A. Other than the rules of professional A. -- no, I'm not familiar with that. 13 conduct, nothing that I'm aware of was generated by 13 Q. Do you have a sense of how such a 14 14 situation would be handled, which is to say who 15 Q. And how does this generally work in a 15 would be next on the list if that -- if a public 16 -- in a particular district. If a -- if an 16 defender refused to take a conflict case, how would 17 assistant public defender determines that there's a 17 the court handle it? 18 conflict and they feel the need to turn down a case, 18 A. I think Joel Elmer is in the best 19 what happens then? 19 position because it gets into second- and 20 20 A. Well, taking the first type of third-level conflicts, and Joel Elmer is an expert 21 conflicts, when taking -- representing a particular 21 on that issue. 22 defendant would conflict with the duty to an 22 (WHEREIN, Exhibit 2, 9-11-17 Barrett 23 existing or previous client, they would send it to 23 letter to MSPD attorneys, was marked for 24 24 either another office to represent that individual identification.) 25 or to Joel Elmer to contract out pursuant to our 2.5 Q. (By Mr. Williamson) Handing you a

19 (Pages 73 to 76)

Page 79 Page 77 document marked Exhibit 2 for identification. Do 1 1 A. I spoke to several offices in the 2 2 you recognize that document? aftermath of this letter to answer questions, 3 3 A. Yes. provide further guidance, reiterate what I said in 4 Q. And can you describe what it is? 4 the letter in terms of whether someone picked -- I 5 5 A. It's a letter that I crafted to be don't remember anyone picking up the phone and 6 distributed to attorneys throughout the system calling, but we had a defender management training 7 7 following oral argument in a disciplinary case that district defenders and deputy district 8 before the Missouri Supreme Court related to a MSPD 8 defenders attend that was already calendared for the 9 9 attorney by the name of Karl Hinkebein who practices following week or two weeks later, and we provide 10 in our central PCR office or post conviction relief 10 further guidance as to obligations under the rules 11 11 for each office, but one of the other communications 12 Q. So I'm going to ask you about that 12 was that -- that I'm not issuing any directives 13 13 disciplinary proceeding in a moment, but can you related to turning away cases, but that they follow 14 just talk about what motivated you to write this 14 the rules of professional conduct. 15 15 letter? Q. And that message was relayed at this 16 A. Sure. During oral argument in the case 16 subsequent meeting that you mention? 17 17 there -- the Supreme Court made comments related to A. I think to include this letter, but 18 what the expectations that -- on a lawver who is in 18 yes, at that meeting, yes. 19 19 a position where they cannot take too many cases, Q. Do you recall the date of that meeting 20 and suggested that the lawyer, paraphrasing here, 20 by chance? 21 21 has two options. A. The defender management meeting? 22 22 To essentially tell their manager, Q. Right. 23 23 assuming their manager is the one assigning the A. It was last week over the course of 24 cases, that they are not available, or to resign, 24 three days. Last Tuesday through Thursday. I don't 25 25 leave -- leave that employment. There were know the dates. Page 78 Page 80 1 1 Q. And you said that there had been some resignations by a few members -- a few lawyers 2 2 resignations prior to you writing this letter to the around that time. 3 3 My concern was -- because I know that staff? 4 4 many, if not most, public defenders were listening A. Yes. Citing -- resignations that cited 5 5 caseload and their -- their inability to practice or did listen to the oral argument, that there would 6 6 be a concern that the employer would -- would insist within the -- the rules. 7 7 Q. And do you have a sense of how many that they take all the cases that came to them as a 8 8 resignations have occurred since you wrote this condition of employment, and that they could be --9 I'm speculating. 9 letter? 10 10 Their concern might be that they would A. I know one manager has communicated to 11 11 me that she will be leaving the system I believe in be expected to take the cases regardless of the 12 12 condition of their employment. And on the other November. That's the head of the Union trial 13 hand, if they did, that OCDC, the Office of Chief 13 14 14 Q. And is that the only other that you're Disciplinary Counsel, would nonetheless hold them 15 accountable for their practice under the rules. 15 aware of? 16 16 A. That I'm aware of. I wanted to provide whatever relief I 17 17 Q. How was this letter communicated to could that -- that I would not impose as a condition 18 18 of their employment the acceptance of cases beyond your staff by the way? 19 19 A. I believe by e-mail. which in their individual determination they felt 20 20 Q. By e-mail. they couldn't handle or would put them in jeopardy 21 of violating the rules of professional conduct, and 21 (WHEREIN, Exhibit 3, Judge Crane e-mail 22 22 response, was marked for identification.) that if I did, that it would be their obligation to 23 23 Q. (By Mr. Williamson) Going to hand you file a bar complaint against me. 24 24 Q. Did you receive any responses to this another document marked Exhibit 3 for

20 (Pages 77 to 80)

identification. Do you recognize that document?

letter specifically?

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	Page 81		Page 83
1	A. Yes, I do.	1	be the day prior. I may have received it earlier,
2	Q. Can you describe what it is?	2	but I that's when I remember reviewing it.
3	A. Yes. It appears to be a communication	3	Q. And was this decision by Mr. Wallis
4	between district defender of the Columbia trial	4	consistent with the guidance that you provided in
5	office David Wallis and his deputy Sarah Aplin to	5	your September 11 letter?
6	judges in that circuit or Boone County regarding the	6	A. I believe it was.
7	unavailability of their lawyers to take additional	7	Q. To your knowledge, what is the current
8	cases.	8	status of representation in Boone County by the
9	O. And this is an e-mail communication?	9	public defender's office?
10	A. Yes.	10	A. That I can't speak to I know that
11	Q. Can you tell me the date of that, of	11	we had a meeting with Judge Crane at the end of that
12	this communication?	12	week on Friday. Judge Crane made a request to
13	A. September 27th, 2017.	13	Mr. Wallis that if he could somehow prioritize the
14	Q. Do you also see the response from	14	in-custody cases, that Judge Crane would appoint
15	presiding Judge Crane in this document?	15	lawyers private from the private bar on the
16	A. Yes. And I think the date that I just	16	out-of-custody cases.
17	gave you September 27th, 2017, that appears to be	17	With me present Mr. Wallis said that
18	tied to the response from Judge Crane. There	18	that that's going to entirely depend on whether
19	doesn't seem to be a date tied to the underlying	19	lawyers in his office were available, and the last
20	e-mail from Mr. Wallis.	20	communication he had with the lawyers in his office
21		21	that they were unavailable, but that he would go
22	Q. Can you take a look at the the first	22	back and sit down with them and discuss their
23	sentence of the judge's response?	23	
24	A. Yes. Due to the correspondence	24	caseloads individually.
25	received yesterday, September 26. That would	25	As I sit here today, my understanding
23	indicate that the that Mr. Wallis communicated	23	is that the lawyers in the Boone County office are
	Page 82		Page 84
1	or or that Judge Crane received the e-mail from	1	not available and that the Judge Crane has been
2	Mr. Wallis on the day prior, September 26th.	2	assigning cases to the members of the private bar of
3	Q. Do you know whether that communication	3	Boone County.
4	was sent before or after the district defender	4	MR. QUINLAN: Just if you don't mind,
5	management meeting that you mentioned?	5	you said in custody and not in custody.
6	A. It's my understanding that it occurred	6	THE WITNESS: Yes. When I say
7	before.	7	MR. QUINLAN: That means they're in
8	Q. Okay. What is your understanding of	8	pretrial detention?
9	the import of of this e-mail from Mr. Wallis to	9	THE WITNESS: They're in local jail,
10	the court?	10	yes.
11	A. I recognize the e-mail. I haven't read	11	MR. QUINLAN: Okay.
12	it from beginning to end in more than a week, but my	12	Q. (By Mr. Williamson) Do you have any
13	understanding of the import is that the attorneys in	13	idea how many private attorneys are available to
14	Mr. Wallis's office had communicated either to him	14	take cases in Boone County?
15	or to Ms. Aplin or both that given their caseloads,	15	A. I am not.
16	types of cases, severity of those cases, complexity	16	Q. Do you have any idea how many have been
17	of those cases, that they were unable to handle	17	appointed to this point?
18	additional assignments.	18	A. I am not.
19	Q. And were you made aware beforehand of	19	Q. Do you know how many approximately
20	Mr. Wallis's intention to send this e-mail to	20	how many additional attorneys would be required in
21	A. No.	21	order for area 13 to to be able to provide
22	Q the court? When did you find out	22	competent representation to all defendants in in
23	about it?	23	that district?
24	A. I don't know when I received it, but I	24	A. I do not.
25	remember being aware of it on the Monday which would	25	O. Have you discussed with Mr. Wallis or

21 (Pages 81 to 84)

Page 87 Page 85 1 A. It has varied. As we discussed -- as I 1 anyone else in Boone County of the possibility of 2 2 mentioned, Judge Crane has expressed that he either placing indigent defendants on waiting lists until 3 3 attorneys in that office become available? has begun or is going to appoint lawyers. I'm aware 4 4 of at least one case where a private lawyer was A. Yes. Both at the defender management 5 5 training where we try -- one of the things we did appointed. 6 was try to discuss practically and procedurally how 6 In other jurisdictions, to include 7 7 Kennett, they were making arguments that we needed we were going to deal with clients who would 8 otherwise come to us. 8 to do -- or the public defender system -- or at 9 9 least the Kennett office needed to do additional We discussed with Judge Crane how we 10 10 steps before in their minds this was a legal thing. would handle it and that we would receive 11 11 applications and essentially have a waiting list The reports that I received from other 12 that we would communicate with the court. 12 district defenders were that judges were accepting 13 13 that there was unavailability, but didn't say Q. And has that -- has that happened? 14 A. I don't know. 14 whether they were going to appoint private 15 15 Q. Since this decision was made by attorneys. So it's -- the response has been varied. 16 16 Q. And in Boone County is it your Mr. Wallis and the attorneys at his office, are you 17 17 aware of other district offices that either have understanding that the private attorneys that are 18 already or that intend to begin refusing case 18 being appointed are not being compensated for that 19 19 representation? appointments? 20 A. I alluded to earlier conversation or 20 A. That is my understanding. 21 21 Q. Are you aware of any counties, either phone conference I had yesterday involving the --22 22 among the ones that you mentioned or others, where our Kennett trial office. It's my understanding 23 23 that the Kennett trial office has communicated to private attorneys are being compensated for taking 24 the local judges their unavailability. I know the 24 these cases? 25 25 A. I'm not aware. head of our St. Louis city trial office district Page 86 Page 88 1 defender Mary Fox has communicated to at least one 1 Q. Have you had any other interactions 2 2 with judges in these other counties similar to the judge --3 MR. QUINLAN: That's city or county? 3 interactions that you've had with the -- the -- the 4 4 court in Kennett county and --A. City. I'm not sure whether she has 5 communicated that they are unavailable, but they had 5 A. No. I haven't. I've -- some local 6 6 discussion with respect to the process in the event management has expressed to me that judges are in 7 7 their words not happy, and I -- I said that to give they're unavailable. 8 8 the judge my cell phone number, which I -- one of I know I received calls yesterday from 9 district defender Steven Lynxwiler who covers the 9 the things that I reference in this letter is 10 Poplar Bluff office, and there -- I believe at least 10 presenting to the presiding judges at the judicial 11 11 conference, which was part of the Missouri Bar's one attorney was unavailable to handle cases, and I 12 12 believe the counties were Butler and Ripley. annual meeting. 13 I also received a call yesterday from a 13 I also handed out -- I discussed the 14 14 Hinkebein matter and the effect it was having on the deputy district defender in our Jackson office. She 15 was asking for direction on a -- for an attorney who 15 system, and I provided judges with my cell phone 16 16 number at that point as well. said they were no longer available to take new 17 cases, but a client they had already had had picked 17 Q. Have you gotten any phone calls from 18 18 up additional charges and wanted direction on that. judges?

22 (Pages 85 to 88)

Q. And -- and one other question about the

private attorneys. Do you as the director of this

Q. Can you say a little bit about why?

office see appointment of private counsel as a

counties?

So I'm aware of at least one lawyer in

Q. And do you have a sense at this point

that office. Whether they handle a specific county,

number of other counties where this is happening.

of how things have played out in each of those

I don't know who's unavailable. So there are a

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A. No.

A. No.

viable alternative here?

	Page 89		Page 91
1	A. I am not aware of whether Judge Crane	1	ordering of counties by the county that's got or
2	or any other judge who is contemplating appointing	2	the area that's got the highest caseload or the
3	private counsel, whether they are going to appoint	3	highest percentage of strike that.
4	someone who is competent to provide representation	4	This it is an ordering of counties
5	in the area of criminal defense.	5	that have the highest percentage or that are the
6	Q. So these private attorneys are not	6	furthest beyond their capacity from the highest to
7	necessarily criminal defense attorneys?	7	lowest, and the county that is at the top of the
8	A. The one appointment that I was aware	8	list is Kennett county, which we talked about a few
9	of, one individual in Boone County, worked for a	9	minutes ago?
10	private business I believe as a regulatory attorney,	10	A. Yes. I would describe this as a
11	and had no experience in criminal defense matters.	11	ranking of as the most overloaded
12	Q. And as far as you know, there is no	12	Q. Most overloaded?
13	screening mechanism to determine which private	13	A offices using thresholds, workload
14	attorneys might be qualified to take these cases and	14	thresholds established by RubinBrown and made part
15	which are not?	15	of the Missouri Project Report.
16	A. I'm not aware of any.	16	Q. Okay. So just so that I understand
17	(WHEREIN, Exhibit 4, Cumulative	17	what each column represents, the column that is
18	caseload metrics spreadsheet, was marked for	18	labeled cases initiated
19	identification.)	19	(Court reporter interruption.)
20	Q. (By Mr. Williamson) Handing you a	20	Q. (By Mr. Williamson) Cases initiated
21	document marked Exhibit 4, for identification. Do	21	MS. SHIPMA: And Jason, can I just
22	you recognize this document?	22	you are probably going to get better, more thorough
23	A. I recognize what this document	23	answers from Joel
24	represents.	24	MR. WILLIAMSON: Okay.
25	Q. What is the heading at the top of the	25	MS. SHIPMA: on this. That's not to
	Page 90		Page 92
1	document?	1	say that Michael doesn't know what it means
2	A. Missouri State Public Defender	2	MR. WILLIAMSON: Right.
3	Cumulative Caseload Metrics for the period beginning	3	MS. SHIPMA: but if you want to get
4	January 1, 2017 through March 31st, 2017.	4	into the, you know, nuts and bolts of where that
5	Q. Do you know who created this document?	5	number comes from, what that number is drawn from,
6	A. I do not. When I request this	6	what it means, Joel will be the person to best tell
7	document, I request it from our IT department.	7	you that.
8	Q. And how often do you request these	8	MR. WILLIAMSON: Got it. Okay.
9	sorts of reports?	9	Q. (By Mr. Williamson) Have you shared
10	A. It's when I request it prior to	10	these reports with the legislature? I know you said
11	any time I'm visiting or talking to a local office	11	you shared
12	when I want to be educated on the most up-to-date	12	A. I'm sure I have. I provide packets and
13	metrics concerning that office, this is one of the	13	materials and charts and supporting documentation.
14	documents that I request.	14	I certainly don't consider this privileged in any
15	Q. And do you normally use this document	15	way, and I readily share it with whomever I come in
16	then just for internal purposes?	16	contact with when discussing caseloads.
17	A. We've shared this document both outside	17	Q. And is it fair to say that this
18	of Woodrail with the local offices, and I'm not shy	18	this these rankings are not static?
19	about sharing it with outside persons or entities to	19	A. Right.
20	include legislature or others.	20	Q. And that a county or an area office
21	Q. So I just want to we don't need to	21	that in this report is listed as say one of the top
22	go through the numbers necessarily, but I want to	22	ten most overloaded could over the next several
23	just make sure I understand exactly what we're	23	months drop down on this list and be replaced by
24	looking at here. So first of all, is it is it	24	area offices that are currently within the bottom
25	fair to say that this is a ranking of or an	25	ten let's say?

23 (Pages 89 to 92)

Page 93	Page 95
	to any particular type of office within the system? A. That's right.
,	3
	C 200 a canada producer
4 position in a given office and I decide to relocate	4 A. That's right.
5 that position to another office you'll have the	5 Q. And if we look on this this same
6 volatility.	6 document, Exhibit 4, can you find Boone County? So
7 Q. And without getting into the details,	7 I guess it would be the Columbia office.
8 is it fair to say that according to this document,	8 A. Yes.
9 during the first three months of 2017 none of the	9 Q. And where is that located on this list
area offices were operating within their capacity?	10 if you can.
11 A. Because none of the offices are within	11 MR. QUINLAN: 23. Item 23.
12 a hundred percent capacity, that is true.	12 A. According to the caseload metrics
13 Q. Okay. And tell me if this is a	report for the period January 1 to March 31st, 2017,
14 question for for Joel, and if so we can we can	14 it appears that the Columbia trial office ranks 19th
15 wait and share it with him. If you look at those	in the system in the MSPD in terms of caseload or
16 those top ten counties or area offices on this list,	16 percent of capacity.
are you able to go down this list and tell me which	Q. (By Mr. Williamson) And do you have
counties you would consider to be more urban areas	18 any idea where that office falls currently?
19 versus those counties that you would characterize as	19 A. As I sit here today, no.
20 more rural or less populated?	20 Q. I think you may have answered this
A. It's a subjective term, but I can	21 already, but have you encouraged any district
22 yes.	22 offices to begin refusing cases beyond the
23 Q. Fair enough.	23 September 11 letter?
24 A. I can do that.	24 A. At defender management training we
25 Q. That sounds fair. So the Kennett	25 stressed I stressed, others stressed that
· · · · · · · · · · · · · · · · · · ·	
Page 94	Page 96
1 office?	1 everyone has a present obligation under the rules of
2 A. I would describe the Kennett office as	2 professional conduct.
3 a rural office.	3 To the extent that there's two
4 Q. St. Charles?	4 mechanisms, at least two mechanisms to bring
5 A. I would describe the St. Charles office	5 yourself within competent or ethical
6 as a suburban office.	6 representation, a move to withdraw and in addition
7 Q. Sedalia?	7 to declining to accept new cases, that if someone
8 A. I would describe the Sedalia office as	8 had were presently overloaded and were not in
9 a rural office.	9 comport with the rules, that they would have an
10 Q. Harrisonville?	obligation to move to withdraw in existing cases.
11 A. I would describe it as a more rural	Q. And do you as it stands right now,
12 office.	do how many additional lawyers statewide do you
13 Q. Jackson?	believe would be needed in order for the trial
14 A. I would describe it as a urban office.	division offices to be able to operate within their
15 Q. Ava?	15 capacity?
16 A. Rural office.	16 A. A precise number I do not know, but I
17 Q. Union?	17 know that given the number of cases and the type of
18 A. More rural office.	18 cases for the last fiscal year, it was north of
	19 it was in excess of 300 additional lawyers.
20 A. A rural office.	,
Q. And Springfield?	MS. SHIPMA: Can I was that
A. I would describe that as more of an	22 additional trial division lawyers or additional
23 urban office.	23 lawyers systemwide?
Q. Is it fair to say that the caseload	24 THE WITNESS: I think it was additional
25 problems that are facing your office are not limited	25 lawyers systemwide, but that's a good point. I'm

24 (Pages 93 to 96)

	Page 97		Page 99
1	not a hundred percent sure on that.	1	process and prior to their liberty being taken from
2	MS. SHIPMA: Because the question was	2	them.
3	about trial division. That's why I wanted to make	3	MR. WILLIAMSON: Just give me one
4	sure.	4	minute.
5	THE WITNESS: Thank you.	5	(WHEREIN, Exhibit 5, Boone County Bar
6	MS. SHIPMA: Uh-huh.	6	Association October 2017 Newsletter, was marked for
7	MR. QUINLAN: You don't have a number	7	identification.)
8	for trial lawyers?	8	Q. (By Mr. Williamson) I'm just going to
9	THE WITNESS: Not off the top of my	9	show you one last document. It will be marked as
10	head.	10	Exhibit 5. Do you recognize this document?
11	Q. (By Mr. Williamson) And by the way,	11	A. I don't. I know it to be the Boone
12	I'm going to and we can ask Joel about this, but	12	County Bar Association's newsletter. I've received
13	do you know whether these I see cases initiated	13	•
14	-	14	this before, but I did not receive I did not read
	here and then new net cases. Do you know whether	15	this this number or this volume.
15	this includes conflict cases?		Q. Can you turn to page five of this
16	MS. SHIPMA: That's a Joel question.	16	document?
17	A. That's a Joel question.	17	A. I have turned to page five.
18	Q. (By Mr. Williamson) Okay. Is there	18	Q. And can you read the heading on that
19	anything else that you'd like to share with regard	19	page?
20	to what you expect going forward with respect to	20	A. Letter to BCBA from the director of the
21	case refusal or generally how your office intends to	21	Missouri State Public Defender's office.
22	handle the caseload situation?	22	Q. And this is a roughly two-page letter
23	A. Well, it's my experience over the	23	that purports to have been written by you; is that
24	last week has been that it's fluid. As these issues	24	correct?
25	arise in the local offices, I have been interfacing	25	A. Yes.
	Page 98		Page 100
1	with both the local offices and some of the local	1	Q. And did you in fact write this letter?
2	judiciary as well as members of the private bar in	2	A. Yes.
3	Boone County.	3	Q. And did you send it to the Boone County
4	Sharing both what what I know about	4	Bar Association?
5	our obligations and but my expectation would be	5	A. I sent it to the chair of I think
6	that the lawyers in that I'm responsible for	6	the committee is criminal defense committee within
7	overseeing practice within the rules of professional	7	the Boone criminal law committee it might be. The
8	conduct, and if they are unable to provide	8	individual's name is Jeff Hilbrenner.
9	representation for their existing clients, that they	9	Q. Okay. And do you recall when you sent
10	have an obligation under the rules to move to	10	this letter?
11	withdraw.	11	A. I don't precisely.
12	If they cannot accept new cases, to	12	Q. Have you written any similar letters to
13	notify their management that that's the case, and I	13	other officials in other counties around the state?
14	would expect if if no one is available for those	14	A. No.
15	reasons in a local office that the district defender	15	MR. WILLIAMSON: I think I'm done. I
16	or the deputy district defender would notify me so	16	don't know whether Mr. Quinlan has questions or
17	that I'm aware what offices in the state are not	17	whether Ms. Shipma has questions. I will
18	accepting new cases.	18	THE WITNESS: Can we take a bathroom
19	Q. And and what in your view is the	19	break?
20	impact of all of this on indigent defendants in	20	MR. WILLIAMSON: reserve the right
21	Missouri?	21	to respond to that. Yes, why don't we go off
22	A. I think it's it's impacting their	22	record?
23	rights under the Sixth Amendment to have effective,	23	VIDEOGRAPHER: We're going off the
24	competent representation that's not conflicted that	24	record at approximately 10:47 a.m.
25	they're entitled to prior to as part of due	25	(WHEREIN, a recess was taken.)

25 (Pages 97 to 100)

Page 101	Page 103
1 VIDEOGRAPHER: We're back on the record	1 Q. So if prosecutors would in those
2 at approximately 10:53 a.m.	2 cases anyway as I understand, that prosecutors have
3 EXAMINATION	3 brought more cases in those in those counties?
4 QUESTIONS BY MR. QUINLAN:	4 A. Yes.
5 Q. Mr. Barrett, I'll reintroduce myself.	5 Q. And by by on the same token if they
6 I'm Michael Quinlan, and I'm the chief of the	6 were to bring fewer cases you'd have fewer cases in
7 litigation section for the Missouri Attorney	your caseloads?
8 General's office representing the State of Missouri	8 A. Mathematically, yes.
9 and Governor Greitens. Listening to your testimony	9 Q. Yes. And one of the things that we
10 this morning it's my takeaway is that you view	10 spent some time talking about this morning is
11 the the principal concern in your office	11 well, we can just go right to the issue raised by I
12 statewide is the caseloads?	think it was the oral argument in in the Supreme
13 A. Yes.	13 Court case referred to in Exhibit 2, your your
14 Q. Okay. And it's the caseloads that are	14 letter. Do you have that in front of you? And
presenting the concern in your mind as to the	15 A. I do.
16 constitutional adequacy of representation of	Q what's happening in for example,
17 indigent defendants that are represented by your	in one particular instance is Boone County, where
18 office?	18 that office has indicated that they're not going to
19 A. Yes.	19 accept any more cases?
20 Q. And I know we've spoken before, and I	20 A. You started off talking about the
21 don't want to but I think we've one of the	21 letter and then you went to Boone County.
things we've talked about in other context is that	22 Q. Right.
there are two ways to reduce caseloads or reduce	23 A. What's the question?
24 or to solve the problem of a caseload problem. One	24 Q. Well, I think that I thought there
you've identified already, I think you said we need	25 was a temporal correspondence between when you
Page 102	Page 104
1 to have more lawyers in your office?	1 issued the letter and then this e-mail regarding
2 A. Have I said that before? Is that your	2 Boone County? But
3 question?	A. Yes, there's the Boone County action
4 Q. Well, you said you said you need	4 seemed to be subsequent to my letter.
5 north of 300 lawyers and you weren't sure whether	5 Q. And and your letter was basically a
6 that was all for trial counsel or statewide?	6 reassurance of the assistant public defenders in the
7 A. Yes.	y system that you're responsible for that they had the
8 Q. But statewide you need more lawyers?	8 freedom in fact, I think you said the obligation
9 A. That's one way to solve it, yes.	9 to turn down cases if they felt their caseloads were
Q. Okay. And then the other one we	10 too high?
discussed in the past is to reduce the number of	11 A. That's my understanding of the rules of
12 clients by I think we had talked about changing laws	12 professional conduct, yes.
13 to to reduce who gets charged with crimes?	Q. I understand. That's my understanding
14 A. Conceivably, yes.	14 as well. So what we have happening apparently in
Q. And you've kind of experienced that as	according to is it Judge Crane in Boone County is a
16 I understand your testimony today in a couple of	16 partial privatization of the representation of
counties, I think you said Greene County and Union,	17 indigent defendants; is that a fair statement?
in which prosecutors made some changes, added some	18 A. I think it's a fair statement. I don't
personnel, were able to bring more cases. So	19 know to the extent to which Judge Crane has taken
20 that that increased your caseload problem in	action toward that end. As I mentioned earlier, I'm
21 those jurisdictions, correct?	aware of one one specific individual who received
A. I don't know if that's the only thing	22 an appointment.
that caused those caseloads to go up in that	Q. Well, in Exhibit 3 he says due to the
24 jurisdiction, but I would I would say that yes,	24 correspondence received today, so on
25 that's contributed to the caseload increase.	25 MS. SHIPMA: You're referring to

26 (Pages 101 to 104)

Page 105	Page 107
1 Exhibit 3 now?	Q. No, but I'm asking you, though, is
2 MR. QUINLAN: I'm referring to	2 are you telling me that you don't believe that
3 Exhibit 3, right.	3 that the courts have the obligation to assure that
4 Q. (By Mr. Quinlan) Okay. (Quote as	4 the defendant has competent nonconflicted
	·
	,
	l a como a marco part a marco
touty, september of rom Booke County	,
public defender trailis, the Books	8 nonconflicted representation, yes.
9 County Court will begin effective today	9 Q. It's part of the court's job is to
10 at 1:30 p.m. dockets to appoint members 11 of the private bar to represent	10 ensure that each defendant has competent
ar are private bar to represent	nonconflicted representation whether public or
12 criminal defendants.	12 private?
13 Is that an indication there's at least	13 A. I believe that's part of the court's
a partial privatization of the representation of	14 duty.
indepen indigent defendants in Boone County?	Q. And that's so therefore that's
A. It seems to represent what Judge	that's something that is at least conceptually
Crane's intent is. I just can't testify as to the	possible to have competent, nonconflicted
extent to which he's carried that out.	18 representation, whether public or private?
Q. He's carried that out. But that is one	19 A. I'm not being coy. I'm just my
of the solutions to the caseload problem that your	20 knowledge the public defender world is a small world
21 office that indigent defendants in Missouri face,	and I'm aware of practices in other states. I'm not
22 isn't it?	aware of any privatization, a state that's
A. Can you restate the question, please?	privatized that is achieving the ends of of
24 Q. Partial privatization is one solution	24 competent representation.
25 to the the issue or the problem, the concern	Q. And again, that's not your job, that's
Page 106	Page 108
1 faced by indigent defendant indigent defendants	1 the court's job to achieve that end?
2 in Missouri based on the caseload issues that your	2 A. Yes.
3 office is having?	3 Q. Okay. So that's not really something
4 A. I can't say that that's the case. I	4 you need to worry about?
5 don't know whether Judge Crane's actions toward the	5 A. But I don't know whether I don't
6 end that he stated is going to provide adequate or	6 know whether it's possible.
7 competent representation for these individuals.	7 Q. Okay. Well, apparently Judge Crane
8 Q. But that's not your role, is it?	8 thinks it is.
9 A. But you asked the question of whether	9 A. I can't testify as to what Judge Crane
10 that was a solution.	10 thinks.
Q. That's one possible solution, correct?	11 Q. I believe your testimony was that you
12 A. I don't know the answer to that.	12 stated are you saying that you're not able to say
13 Q. Well, if Judge Crane as the chief	13 whether partial privatization is a viable option
14 apparently the chief judge of Boone County is able	14 conceptually?
15 to assure to his satisfaction the satisfaction of	15 A. To achieve competent representation,
16 the courts the competent nonconflicted	16 I'm not I'm not sure there are the number of
17 representation of indigent defendants through this	17 lawyers in the private bar who practice criminal
18 private appoint appointment of private counsel,	18 defense to take these cases competently given the
19 that would be a a solution to the the problem	19 number of cases that exist from year to year, so I
20 you identify in Missouri of of indigent	20 can't say that that's a viable option, no.
defendants having representation?	Q. So if there was a if there was a
A. Judge Crane wouldn't to my	system, say a voucher system in which the state gave
23 understanding be an arbiter on the issue of	a voucher to an indigent defendant and said find a
24 conflicted representation. That would be borne by	24 private lawyer or the court appointed them a private
25 the individual attorney.	lawyer from which they would be paid, are you saying

27 (Pages 105 to 108)

Page 109	9 Page 111
1 that that conceptually speaking that it's	1 Exhibit 4 that are that are deserts?
2 impossible for that those criminal defendants to	2 A. Can you restate the question, please?
3 get competent representation?	3 Q. Yeah, are there any are there any
4 A. I won't I won't testify as to	4 suburban or urban areas as you used those terms in
5 whether it is possible or impossible. I will say	5 in relationship to your questions regarding
6 this. We have areas of the state that are lawyer	6 Exhibit 4 that you would consider to be lawyer
7 deserts, and one of the the things that we employ	7 deserts?
8 to get lawyers to certain areas of the court is if	8 A. I would not consider any of those areas
9 they're looking for a job in MSPD and there's not a	9 that I've either previously labeled my term suburban
10 position available in the office of their	10 or urban that are lawyer deserts.
preference, we ask them to come to join the system	Q. And so you would be limiting this con
and go to an underutilized area of the state for a	12 this idea of the lawyer desert to only those
period of two years, and that at which point they	13 which you would characterize as rural?
can be eligible for a transfer into another office.	14 A. No.
15 This is a tool that we use to get lawyers to	15 Q. Okay. What others besides the rural?
counties where there are otherwise not a lot of	16 Let me ask you this first. Would you consider
or any criminal defense lawyers.	17 rural are you saying then that not all rural
18 Q. Are you suggesting that the only way	18 let's just start over again, shall we?
19 for indigent defendants in Missouri to get competent	19 Are you saying that not all rural
20 legal representation is through your system?	20 offices are deserts?
21 A. I'm not I'm not saying that, but I	21 A. I think that's true. Can I restate
am saying I'm not sure that your suggestion I can	your question so I make sure I understand it?
state on the record is a viable alternative.	23 Q. Sure.
24 Q. Are you able to say definitively that	2 4 A. Just because a rural an area is
25 it is not viable?	25 rural doesn't mean it's a desert.
Page 110	Page 112
1 A. Can you make another go at that one?	1 Q. You understood my question.
Q. You just testified that you're not able	2 A. Yes.
3 to say that a that conceptually a	3 Q. And so there so these these
4 A. I understand.	4 lawyer deserts that you refer to are are some of,
5 Q program of partial privatization,	5 but not all of, the rural offices that you have?
6 what I understand you to be saying is that	6 A. I think that's right.
7 conceptually you're not able to say, again,	7 Q. Okay. But with respect to the offices
8 conceptually that a a system of partial	8 in the state that are not lawyer deserts
9 privatization would provide effective assistance of	9 A. Yes.
10 counsel to indigent defendants. Are you able to	10 Q conceptually a program of partial
11 rule it out categorically?	privatization is is potentially viable?
12 A. Yes, because I don't have an answer for	12 A. I don't know I don't know I don't
how you would otherwise get lawyers to certain areas	13 know whether that's the case. There's other
14 of the state who would be willing to take these	14 obstacles that I'm aware of.
cases in the volume that they're coming in because I	Q. You can't say one way or the other?
16 don't have confidence on that. I can't I	16 A. I can't I don't know there's no
17 can't I can't I can't acknowledge that.	particulars that you've provided of what
Q. So that's in those areas that you	18 privatization looks like for me to make an
19 called I think lawyer deserts?	assessment as to whether it's viable or not.
20 A. Yes.	20 Q. And I'm trying to be general on
Q. And those are rural areas?	21 purpose
A. Yes, I would categorize most of them as	22 A. I understand.
23 rural areas.	Q because what I'm saying is
Q. Are there any urban or suburban areas	24 conceptually because what we have apparently
25 according to the usage that you made with respect to	25 happening already in Boone County is a form of

28 (Pages 109 to 112)

Page 113	Page 115
1 privatization.	complaint says or whether that is indeed accurate? 2 O. Let's go over the facts regardless of
2 A. We don't know whether	
3 Q. Would you agree with that?	3 what the pleadings are. I'm assuming the pleading
4 A. We don't know whether that's working.	4 is accurate and that, but if you if you have a
5 Q. We don't agreed. We don't know that	5 different answer, let's go with that.
6 that's working yet, but we don't know that it won't	6 A. I I would refer you to either
7 work either, do we?	7 Mr. Elmer or Mr. Mermelstein, preferably
8 A. I don't know one way or the other.	8 Mr. Mermelstein. I heard another date, but I can't
9 Q. You know, I've often referred to this	9 attest to whether one is accurate or another.
10 this phrase as adage necessity is the mother	Q. What is the date that you heard?
11 of invention. It could be that the necessity that's	11 A. I thought it was earlier in the
created by what's happening with your local office	12 eighties to be
in in Boone County could lead to the invention of	13 Q. But sometime in the 1980s?
14 some some solution that could be translated	14 A. I believe so.
statewide, would you agree?	Q. Okay. The reason I bring that up is
16 A. No, I wouldn't agree. I don't I	16 because it seems like in paragraph 49 of the
don't know the answer to that.	complaint, as early as 1993 we were already getting
18 Q. You don't know one way or the other?	18 Spangenberg Group reports finding fault with the
19 A. I don't know one way or the other.	with the way the Missouri public defender system was
Q. Okay. So you're not able to say	20 was not providing adequate representation?
21 whether conceptually speaking and as I said	21 MS. SHIPMA: I'm going to if you're
before, I'm using that broadly because I think that	going to refer him to specific paragraphs in the
there are a lot of potential proposals if you will	petition, can we please provide that to him?
24 for for partial privatization. In fact, I think	24 MR. QUINLAN: Sure I did.
you use one, don't you? Your Code 49 program is	25 MS. SHIPMA: He doesn't have that in
Page 114	Page 116
1 could be characterized as a form of partial	1 front of him.
2 privatization, isn't it?	2 MR. QUINLAN: Paragraph 49.
3 A. Yes, to the extent that we contract	3 MS. SHIPMA: He doesn't have the
4 with private lawyers to provide services	4 petition in front of him.
5 Q. When you have conflict, right?	
6 A. When there's a conflict.	(1)
7 Q. Right.	1 gog to 200, a
8 A. We would not label this program as	, '
p g. a a.	
9 ideal. It's got pluses and minuses.	9 as an exhibit?
10 Q. As all programs do?	MR. QUINLAN: No, it's on the it's a
11 A. Yes.	matter of record in the case. So 49
Q. In fact, your I mean, the Missouri	MS. SHIPMA: But it's not it's not
public defender system is just such a system. It's	an exhibit to the deposition, so if you need him to
got pluses and it's got its minuses?	14 refer to it
15 A. As everything does.	MR. QUINLAN: I can just withdraw it.
16 Q. And I don't know whether you can answer	16 If you don't know whether there was a 1993
this question. When I was doing a little bit of	17 Spangenberg report
preparation, I was looking at the the lawsuit	MS. SHIPMA: That's not what you asked
paper here, and pleading, the complaint in this	him. You asked him what paragraph 49 referred to.
20 case. And I know it's not your your document,	20 MR. QUINLAN: No, I referred no, no,
but one of the allegations is is the public the	21 no. I referred to paragraph 49
public defender system as currently constituted over	22 MS. SHIPMA: Yes.
which you now preside was established in 1989. Is	23 MR. QUINLAN: and the report that's
24 that your understanding?	24 referred to there.
A. Are you asking me as to what the	25 MS. SHIPMA: So is your question

29 (Pages 113 to 116)

Page 117 Page 119 1 defender system doesn't have enough resources? whether there was a 1993 Spangenberg report? 1 2 Q. (By Mr. Quinlan) Yeah, I can -- are 2 A. That's my understanding of the -- of 3 3 you aware that there was a 1993 Spangenberg report the general conclusions of each one of these reports 4 4 that found fault with a representation being over the course of a period beginning in the 5 5 provided to indigent defendants in Missouri -eighties. 6 (Court reporter interruption.) 6 Q. And is it your position as the director 7 7 Q. (By Mr. Quinlan) That found fault with of the Missouri public defender's system the only 8 deficiencies in the public defender system as it's 8 solution to the caseload problem is an increase in 9 9 currently constituted in Missouri? funding? 10 A. Counsel, I'm -- I'm familiar -- I'm 10 A. No. 11 11 Q. What other solutions? aware that there's been several Spangenberg reports 12 that study the public defender system. I cannot 12 A. Fewer cases. 13 tell you what years they were. Just that they were 13 Q. Fewer cases. And achieving fewer 14 over a period of a number of years and they made a 14 cases, one of the ways of achieving fewer cases 15 number of findings, and I can't specifically state 15 within your office is to -- to appoint other 16 whether that Spangenberg report made that 16 attorneys outside of your office to represent those 17 17 indigent -- indigent defendants, correct? conclusion. 18 Q. Have you ever seen a Spangenberg report 18 A. No. No. 19 that gave a clean bill of health to the Missouri 19 Q. That's not one of the solutions to --20 public defender system? 20 A. I'm sorry, I thought you said the 21 A. I don't know what you mean by clean 21 solution. My fault. 22 bill of health. 22 Q. One solution to reduce the number of 23 23 cases that come into your office is to have a system Q. That said that they were doing 24 everything right, that they were providing adequate 24 by which indigent defendants are appointed an 25 assistance to indigent defendants? 2.5 attorney outside of your system? Page 118 Page 120 1 A. To the extent that I'm familiar with 1 A. That's the mechanism we currently 2 2 utilize to handle conflict cases to the extent to that conclusion, it is my understanding that the 3 Spangenberg report tied that conclusion in some way 3 which we are funded to do so. 4 to the unavailability of resources. 4 Q. Right. And so -- right. And so -- and 5 Q. And my question, though, was are you 5 you talked about that. There's -- there's been aware of any Spangenberg report which basically said 6 6 funding allowed for your office to retain 7 7 that the -- that the public defender system was independent private counsel to represent indigent 8 defendants whose case presents a conflict with cases functioning properly and appropriately in providing 9 9 in all respects representation to indigent that your office is handling, correct? 10 defendants? 10 A. Notwithstanding the warts of that 11 A. Given the number of reports that 11 system, yes. 12 started in the early eighties with the legislative 12 Q. And what are the warts of that system? 13 report, I have to tell you, Counsel, I'm not being 13 A. There are several. The research that 14 coy, they bleed together for me. 14 I'm familiar with in the area of defense 15 Q. Get it. 15 representation informs me that public defenders do 16 A. And to the -- my answer is to the 16 as well as skilled criminal defense practitioners, 17 extent that I'm aware of deficiencies of the MSPD as 17 what I would characterize my words as high dollar 18 pointed out by any number of reports, that that 18 practitioners. 19 conclusion is always in my memory tied to 19 But where the results drop off 20 unavailability of the requisite resources to fulfill 20 significantly is utilizing what's referred to as 21 21 the charge of the -flat fee contract lawyers because there's con --22 Q. So what you're saying, though, is of 22 some consensus around the idea that when you give an 23 these reports and they're -- and they're cataloged 23 attorney a flat amount, regardless of the amount of 24 24 in the complaint in this case, the -- the diagnosis work that they do, it will encourage them to do the 25 of the problem is is that the Missouri public 25 least amount of work to receive those funds. For

30 (Pages 117 to 120)

Page 123 Page 121 1 that reason the outcomes are not as good than using 1 provided by your APDs? 2 2 public defenders. A. I will say that at least they endeavor 3 3 Q. And are you saying that that creates a to do that. 4 4 distinction between the quality of work that the Q. They endeavor to do that. And that's 5 lawyers in your system provide compared to private 5 one of the -- that's one of the bases in which you 6 believe that the service provided by APDs in your 7 7 A. We haven't measured that, but that's system is superior to that provided by private 8 what the -- the research that I'm familiar with 8 counsel retained through your Code 49 system? 9 9 shows. I'm also familiar with, although I don't A. That's -- that's one reason, yes. 10 10 know the states, I believe they're in the western Q. Okay. So you've given me two now. 11 part of the country, at least in two states I 11 You've given me the flat fee issue I think? 12 believe have determined that flat fee contract 12 A. Yeah. 13 1.3 lawyers are not appropriate or maybe it's even Q. And then you've given me the 14 unconstitutional in capital cases because it 14 supervision. 15 15 encourages the least amount of work for the money Quality assurance. 16 16 Q. And you said there was one other or is received. 17 17 Q. So your -- so your position would be there more? 18 that the service that your Missouri public defender 18 A. Yeah, there's -- there's several 19 19 system lawyers provide to the indigent defendants others. One other is that if they decide to 20 entrusted to your service is at least as good if not 20 withdraw, if the private attorney withdraws for any 21 better than services provided by private counsel at 21 reason, they take another job, they decide that 22 22 least in a flat fee arena? there's a conflict, a lot of times they're not 23 23 A. As a general statement I would say getting along with their client. And --24 that. 24 Q. Which is probably not an infrequent 2.5 2.5 occurrence in the criminal practice? Q. Okay. So -- and is that the basis --Page 122 Page 124 1 as I gather what you -- what you said is that that's 1 A. Not an infrequent occurrence, I concede 2 2 one of the reasons you don't feel like your -- I that point. And judge allows them withdraw, we 3 should put it this way. That's what you've 3 don't get that money back. And Mr. Elmer can go 4 identified as one of the warts with your Code 49 4 into more details on that. 5 system? 5 Q. In that situation when they withdraw, 6 6 apart from your not getting the money back then do A There -- there are at least two others 7 7 you -- does your system then provide for the that come to mind. 8 Q. Okay. But that's one of them? 8 retention of a new counsel for that conflict client? 9 9 A. That's one of them. A. Mr. Elmer would probably be in the best 10 Q. Okay. And -- and what are the others? 10 position --11 A. Oversight, quality. We provide 11 Q. You don't know one way or the other? 12 12 managerial oversight to the lawyers that we employ. A. I have some indication. I can answer 13 If a lawyer who is part of our panel program, which 13 to the -- to the extent that I'm able to, but I 14 is the contracting program, the Code 49 program, if 14 would refer you to Mr. Elmer to be expert on that 15 15 they are not meeting with their client, if they are question. 16 not reviewing the sufficiency of the accusing 16 Q. And is it -- and -- and again, 17 documentation or asking for discovery, we would not 17 deferring to Mr. Elmer, but just for my purposes 18 18 presently, you have contracts with these attorneys? know unless someone in our local office or a judge 19 as -- as occurs from time to time picks up the phone 19 A. Yes. 20 20 Q. Okay. And -and raises concerns as it relates to that private 21 attorney. So there are quality assurance issues. 21 A. Agreements, yes. They're essentially 22 Q. And what you're saying -- is it fair, I 22 contracts. 23 understand you correctly, what you're saying is that 23 Q. Contract. I think you used the word 24 24 in your office you have supervising attorneys that they're contracted attorneys, but that's --25 -- that see to the -- the quality of services being 2.5 A. Yes, my phraseology.

31 (Pages 121 to 124)

Page 125	Page 127
1 Q. Agreements are contracts. That's the	exclusively do public defense. That is not
2 way I learned it in law school.	2 necessarily the case with the contract attorneys. I
But so you are these are these	3 would also say that they do not receive the training
4 code 59 49	4 that we receive, that public defenders receive as
5 A. 49.	5 part of the MSPD.
6 Q. And by the way, what's the origin of	6 Q. Is that is that just a way of saying
7 that name?	7 that you have higher-quality lawyers representing
8 A. When you find out from Mr. Elmer, if	8 the the clients in your system?
9 you'd let me know, I'd appreciate that.	9 A. As a general rule, in addition to I
10 Q. I will. You can stay and listen if you	10 have an obligation to train the lawyers and make
want. You have is it your understanding you have	sure that they can competently handle to the extent
12 like a stable of attorneys that	that that's a reasonable expectation in cases that
13 A. Yeah.	13 they receive.
14 Q you have a contract with?	14 Q. So that's another distinction between
15 A. Yeah.	the representation provided by your office and that
16 Q. And they agree to take a number of	provided by the Code 49 attorneys, the private
17 cases?	placed attorneys?
18 A. Yeah.	18 A. As a general statement.
19 Q. And you have a contract rate with them?	19 Q. Okay. So now, I want to back up a
20 A. The contract rate, which I believe	20 little bit, though. When you say an attorney
21 is I believe is promulgated in a rule is tied to	21 withdraws, you identify the problem as not getting a
the type of offense, seriousness of the charge, A, B	22 refund of the fee or
felonies, C, D felonies, sex case, probation	23 A. The extent that I'm familiar with is we
24 violation.	24 have no way as a department of state government to
25 (Court reporter interruption.)	25 receive these funds, and it's my understanding
Page 126	Page 128
r age 120	rage 120
1 A. Tied to the severity of the charge.	and I would refer you to Mr. Elmer for for
2 For instance, an A, B felony would would yield a	2 precision on this, that the money reverts back to
3 higher contract rate than a C, D felony or an E	3 the state of Missouri, and that Mr. Elmer then must
4 felony.	4 employ other means by which to balance out the till.
5 Q. (By Mr. Quinlan) Do you know what any	5 Q. He doesn't have the ability as far as
6 of those rates are offhand?	6 you know to go to the office of administration and
7 A. I don't. Mr. Elmer would.	7 say funnel that money back to us?
8 Q. And is it is it is it always a	8 A. I don't know whether there's a legal
9 fixed fee or is it hourly, do you know?	9 mechanism for that, but I will testify that that's
10 A. It's a fixed fee, but there is some	10 never I don't believe that's ever been done
11 nuance there.	before, and I I don't think there's a mechanism
12 Q. Okay.	12 in place to do that.
13 A. I think there's some nuance as it	13 MS. SHIPMA: That would be a Kathy Lear
14 relates to complexity, going to trial, which	14 question.
15 would and that nuance would tie into some	15 Q. (By Mr. Quinlan) Okay. And is that
16 discretion by Mr. Elmer.	16 the only drawback in regard to the withdrawal of
Q. And if there was a withdrawal from	17 private counsel?
18 from a client, is there a provision in that contract	18 A. No.
19 for a recapture of fees paid that were earned?	19 Q. Okay. What other drawback is there?
20 A. I'd refer you to Mr. Elmer.	20 A. It presents the question then what
Q. Okay. So I think you've you've	happens to the client who has previously been
counted three for me, three warts as you	22 determined to be indigent.
characterized them on your your Code 49 process.	23 Q. Define
24 Are there any others?	A. There's oftentimes a push and pull that
A. I would say that public defenders	occurs with the judge who, again, I'd refer you to

32 (Pages 125 to 128)

	Page 129		Page 131
1	Mr. Elmer, but I'm aware of these instances where	1	answer is. Perhaps he hasn't given you the answer
2	the judge would want us to take the case again.	2	you want, but he hasn't but he has given you his
3	We had this something of an	3	answer.
4	elaborate fashion occur recently in Harrisonville	4	MR. QUINLAN: He's either taking it off
5	where we contracted out a case and the judge took	5	the table or he's not. And I don't think he's been
6	the lawyer off the case and gave the case back to us	6	clear on that.
7	notwithstanding a conflict occurring.	7	Q. (By Mr. Quinlan) In your in your
8	Q. In that case you would either you	8	judgment, is is any kind of program of partial
9	have you still would have available to you,	9	privatization off the table?
10	wouldn't you, that you appoint you'd assign it to	10	MS. SHIPMA: And he has answered that.
11	another contract attorney or one in another district	11	He's told you you're not giving him enough details.
12	office? You'd be able to get coverage in other	12	MR. QUINLAN: So are you instructing
13	words for that client?	13	him not too answer?
14	A. Possibly. It would depend on whether	14	MS. SHIPMA: No, I'm making an
15	there are other attorneys in the panel, the panel	15	objection because you've asked the question.
16	program who have agreed to take clients in that	16	MR. QUINLAN: Then your objection is
17	circuit. Sometimes in these lawyer deserts if	17	noted. You may answer.
18	there's a contract attorney or attorney wants to	18	A. I think we've covered that. We
19	participate in the program, and they want to	19	currently employ utilizing to a limited extent
20	participate only as it relates to county A, but we	20	private attorneys for the purposes of attempting to
21	need coverage in county B, we will ask them to cover	21	carry out our mission.
22	county B if they want to be in the program as a way	22	I've testified that that program, while
23	to making more lawyers available.	23	necessary given our current resources, has a number
24	Q. Do you have a method of collecting data	24	of deficiencies that in my estimation limit the
25	on the incidents of that sort of thing happening?	25	ability to meet the the goals of competent
	Page 130		Page 132
1	A. I don't know the answer to that.	1	representation under the Sixth Amendment.
2	Q. Who would?	2	Q. Then my next question is is it your
3	A. Joel Elmer would be the first person	3	view that the only solution to the and I think
4	that I would ask about the capabilities on that.	4	it's referred to in the the pleading as the
5	Q. In your view as a are are you	5	crisis of representation for indigent defendants in
6	ruling out of order from the beginning any	6	Missouri, is the only solution to that problem
7	possibility of a partial privatization as a solution	7	increased funding for your office?
8	to the indigent	8	A. No.
9	MR. WILLIAMSON: Michael, I'm going to	9	Q. What other solutions are there?
10	object. This question has been asked and	10	A. Fewer cases.
11	answered	11	Q. Fewer cases. And how would you
12	MR. QUINLAN: I haven't finished it. I	12	recommend that that take place?
13	haven't finished the question.	13	A. Prosecutors are more selective in the
14	MR. WILLIAMSON: three times.	14	types of cases they file.
15	MR. QUINLAN: May I?	15	Q. So you want prosecutors to file fewer
16	MR. WILLIAMSON: Sure.	16	cases?
17	Q. (By Mr. Quinlan) Are you ruling out as	17	A. Ideally, yes, that would be part of the
18	taking off the table the possibility of any form of	18	solution.
19	privatization as a partial solution to the the	19 20	Q. And is that okay. Is that the only
20	plight of indigent defendants in Missouri?	20	mechanism that you would recommend for the decrease
21 22	MS. SHIPMA: And this question has been	22	of cases in your office?
	asked and answered at least four times.		A. Say that again.
	MD OLIMIANI, I don't think it's boon	23	O Is that the only mechanism that you
23 24	MR. QUINLAN: I don't think it's been answered, but	23 24	Q. Is that the only mechanism that you recommend, to to not file as many prosecute as

33 (Pages 129 to 132)

	Page 133		Page 135
1	A. Is that the only mechanism I recommend?	1	A. That's not true. I I already
2	Q. Yeah. See, I asked you my question	2	testified I think on a couple occasions that there
3	was my first question was is increasing your	3	are deficiencies related to Code 49 that as director
4	funding the only answer to this problem and you said	4	of MSPD gives me serious concern about whether for
5	no, and I said what are the others, and you said not	5	those individuals their constitutional rights are
6	filing as many cases.	6	being upheld.
7	A. I'm stumped because I just thought I	7	Q. Are you aware of any indigent defendant
8	thought we were over this earlier.	8	that your office has placed in a Code 49
9	Q. Okay. Other than prosecutors not	9	representation who has received ineffective
10	filing other cases and increasing your what other	10	assistance of counsel?
11	mechanisms are there that you would recommend to	11	A. I'm aware of quite recently a matter
12	solve the crisis of indigent defense representation	12	in, I alluded to it, in Harrisonville where a case
13	in Missouri besides increasing funding for your	13	was scheduled for trial. I'm going to do my best
14	office?	14	here to give you the facts as I'm aware of them.
15	A. As I sit here, I don't have any other	15	That with trial imminent, that is to
16	ideas to some other structure or or system that	16	say the next week or so, according to the judge the
17	could given the number of cases in Missouri, the	17	private attorney with whom we've contracted the case
18	availability of attorneys who practice criminal law	18	had not seen his client in some time, had not
19	statewide, or in specific jurisdictions, that that's	19	that I'm aware provided discovery to that client,
20	a viable alternative without knowing more specifics.	20	and with trial imminent the judge made the decision
21	Q. Well, what more would you need to know?	21	to take that lawyer off that case, give the case
22	A. We need to know I would need to know	22	back to us. The judge made a determination oh, I
23	a lot more. Where where are the attorneys that	23	thought it was odd because the case was not disposed
24	are raising their hand to take these cases and what	24	of yet that the person was not competent.
25	are their qualifications and how many cases can they	25	Q. So the person that was assigned by your
	Page 134		Page 136
1	take, for instance?	1	office under your Code 49 proceeding was deemed by
2	Q. If there was a mechanism to pay private	2	the trial court to be incompetent?
3	lawyers, there would be wouldn't you wouldn't	3	A. According to the judge.
4	you agree with me, there would be lawyers willing to	4	Q. Okay. And removed him from the case
5	take cases?	5	prior to trial?
6	A. I can't say that for sure.	6	A. Yes.
7	Q. Well, that's your experience with the	7	Q. And appointed your office to represent
8	Code 49 cases, isn't it?	8	the defendant in the trial?
9	A. We have	9	A. Yes. That decision was
10	Q. Leaving aside the deserts?	10	Q. Was the trial continued?
11	A. But there's other things that we have	11	A. I'm not aware. I'm aware that that
12	done that I've alluded to earlier. For instance, a	12	decision has since been reversed. I think the
13	lawyer, private lawyer only raises his hand for two	13	terminology is ordered vacated perhaps and that
14	counties in a five-county circuit.	14	Mr. Elmer may know more on that, but that's the
15	Mr. Elmer makes efforts to condition	15	that's all I know on it.
16	their involvement in the program on receiving cases	16	Q. The order removing the incompetent
17	in all the counties in the circuit. So there's	17	counsel has been reversed?
18	steps that that I know that that I'm aware of	18	A. I believe.
19	that Mr. Elmer takes to achieve that.	19	Q. Or the reassignment the reassignment
20	Q. Are there any privatization proposals	20	to your office has been reversed?
21	that you would find acceptable?	21	A. I know the reassignment to my office
22	MR. WILLIAMSON: Objection.	22	has been reversed. I do not believe that we are in
23	A. I I don't know how to answer that.	23	on that case.
24	Q. (By Mr. Quinlan) Apart from Code 49	24	Q. Do you know whether or not that
25	because you obviously find that acceptable.	25	defendant has suffered any prejudice as a result of

34 (Pages 133 to 136)

Page 137	Page 139
1 the court's removal of the attorney?	1 know that the post-conviction relief units regularly
2 A. I don't know if I don't think I'm	2 get relief in whatever form they get relief in. It
3 not aware that the case has been resolved yet.	3 varies. And I'm aware of generally that they
4 Q. Okay. So my question was are you aware	4 receive relief for their clients. The specifics
of any case in which an attorney appointed by your	5 regarding any one of them is not something I keep
6 office pursuant to your Code 49 program has has	6 tabs on.
7 suffered an ineffective assistance of counsel	7 Q. But but does your post-conviction
8 whereby he was or she was prejudiced, wrongfully	8 relief office team, function within your office,
9 convicted?	9 represent claims of ineffective assistance of
	10 counsel by MSPD lawyers?
	,
	l and the second second
office in either in your tenure or any	12 Mermelstein on that. He'll be able to answer those
information you have about issues prior to your	13 questions.
tenure whether any public defender has been found to	Q. But they also represent indigent
have ineffectively rendered ineffective	defendants in post-conviction relief cases for
assistance to a defendant?	indigent defendants not previously represented by
17 A. Yes.	17 the public defender system?
18 Q. In which there's been prejudice,	18 A. I'd refer you to Mr. Mermelstein on
19 wrongful conviction?	19 that.
20 A. These these occur	Q. But whatever post-conviction relief may
Q. I don't I don't need by the way,	21 may be achieved in your office, you're not aware
I don't need you to go through the cases one by one.	of any of that having ever been achieved because of
23 Just are you aware?	a finding of ineffective assistance of counsel by a
A. Right. Where where there's been	24 public defender?
determination of a wrongful conviction.	25 A. I'd refer you to Mr. Mermelstein. I'm
Page 138	Page 140
1 Q. There's been a determination of	1 not
2 ineffective assistance of counsel?	2 Q. You're not aware, though?
3 A. Not to my knowledge. Mr. Mermelstein	3 A. I'm not aware.
4 may know more on that.	4 Q. Okay. Prior to your tenure I guess
5 Q. And and how far back does your	5 with the public defender system, I guess as general
6 knowledge reach?	6 counsel, what was your you were with the
7 A. Well, temporally it would go back	7 governor's office? I believe you said that
8 between two and three years, but that's not to say	8 A. The the immediate job I had prior to
9 that just given that time period that I'd be aware	9 joining general counsel was a tenure at the State
of all instances that occurred during that time	10 Emergency Management Agency.
11 period.	11 Q. Okay. I've got that here. And then
Q. And you're talking about your tenure as	12 prior to that you were with the office of the
the as the both the general counsel and the	13 governor, deputy general counsel?
14 director?	14 A. Yes.
15 A. Yes.	15 Q. And a a brief stint as or you
Q. Okay. And you've not been informed of	said including as deputy chief of staff?
incidents of of findings of ineffective	17 A. Yes. Brief.
assistance of counsel by attorneys in your office	18 Q. When when did you begin in your
for anything happening prior to your tenure?	19 your work with the office of the governor in any
20 A. No final determinations on that have	20 role?
21 come to mind, no.	A. It lasted for a period between two to
22 Q. And the ordinary mechanism for for	22 three years. The start date.
determination would be a post-conviction relief	23 Q. Year, you can put a year.
24 proceeding?	24 A. I can back into it. I think it was '12
25 A. Right. I believe so. I mean, I I	25 to '14, 2012 to 12 '14 generally. Generally.

35 (Pages 137 to 140)

Page 14	Page 14
1 Q. Okay. And prior to that what did you	1 Q. Okay. And how long were you doing
2 do?	2 that?
3 A. I worked for a period of time at	3 A. I think over a period of between two
Department of Natural Resources, then the Department	t 4 and two and three years.
5 of Economic Development.	5 Q. Okay. That's what I was getting back.
Q. So natural resources, then prior to	6 Sorry to walk you back all the way back like that.
7 that economic development?	7 A. And I don't know the precise time
8 A. Yes.	8 period for that.
9 Q. And prior to that what did you do?	9 Q. And I'm not going to hold you to it.
A. I was new to the state at that time. I	10 A. Yeah.
worked previously as the deputy commissioner for	Q. We'll ask you for your resumé if we
criminal justice programs, public safety in the	12 need it.
state of New York.	13 A. Yeah.
14 Q. Okay. And did and that what did	Q. You mentioned that I guess you have
you do in that capacity?	did you say quarterly meeting of the commission tha
A. I ran statewide programs on juvenile	16 you attend?
justice, reentry, crimes against revenue.	17 A. Yes.
18 Q. Crimes against what?	18 Q. You report
19 A. Revenue.	19 A. We calendar out four quarterly meetings
20 Q. Tax evasion?	20 a year. In addition, as the need arises we'll have
A. You know, frauding workman's comp.	21 phone calls to discuss matters that require
22 O. Okay.	22 discussing.
A. Not paying your taxes, a restaurant not	23 Q. And are those proceedings recorded,
, a , a , a , a , a , a , a , a , a , a	24 taken down, minutes?
paying taxes, that stuff.Q. Okay. I understand. Anything else?	25 A. I don't know minutes, yes.
Page 14	
_	
1 A. Anything else as to?	Q. Okay. So minutes for the formal
Q. In that position.	2 meetings?
A. Brief the governor and the deputy	3 A. Yes. Required by the the open
4 secretary for public safety on public safety issues.	4 meetings law, also known as the sunshine law.
Was a counselor on efforts to combat crime in New	5 Q. Okay. And and the phone meetings
6 York State and administration of general programs to	6 you have, are those formal meetings for which
7 assist localities in combatting violent crime.	7 document
8 Q. And prior to that what did you do?	8 A. When you say formal, I don't know what
9 A. I I worked as an attorney for the	9 you're talking about.
New York State general assembly in the majority	Q. Well, is there a process whereby the
caucus on the codes committee.	commission can meet by telephone rather than in
Q. And prior to that?	person and carry out its business?
A. You're killing me here.	13 A. Yes. Yes.
14 Q. I'm trying to get back to law school	14 Q. And those would also be subject to the
here. I guess what I'm getting at, is your tenure	same sunshine law requirements for documentation
with the public defender's office your first work	16 A. Yes, appropriate notice is given, etc.
17 experience in the defense of criminal defendants?	17 (Court reporter interruption.)
18 A. You just had to go back one job prior	18 MR. QUINLAN: Requirements for
and I was a public defender.	19 documentation.
20 Q. Okay.	20 THE WITNESS: And I said yes,
A. Before joining the New York State	21 appropriate notice is required, etc.
general assembly in the codes committee, I worked	22 MR. QUINLAN: You have two
for the Albany County Public Defender's Office, and	Northeasterners here going at it. We're very fast
2 4 I also represented clients, criminal defense clients	24 talkers.
in private capacity. You were allowed to do both.	25 THE WITNESS: I'm making efforts to

36 (Pages 141 to 144)

Page 145		Page 147
1 slow down.	authority	C
2 Q. (By Mr. Quinlan) You mention I just	MR. QUINLAN: Okay.	
(a)	· · · /	vornor to do
q,,,,		
4 notes. You indicated that that \$3.74 million was	that withhold. So any questions reg	arding his
5 appropriated. I don't have in my notes what year it	understanding	
6 was.	MR. QUINLAN: Okay.	
7 I'm not sure that I mean, the record	MS. SHIPMA: of that I'm	5 5
8 will will speak for itself on that. That was	object and instruct him not to answe	
9 first vetoed by the governor and then put back into	MR. QUINLAN: No, fair en	-
10 the budget by veto override, and then it was again	not and I'm not trying to invade a	, ,
11 withheld by the governor?	Q. (By Mr. Quinlan) So it's	your
12 A. Yeah, I just correct you. It's	understanding that the that w	hat the governor
13 3.47 million. Not 74 million.	said, what the governor's position	on was was that he
14 Q. 47 million, okay.	had constitutional authority to r	nake a withholding
15 A. Yes. Yeah, that's my correction. And	because revenues did not wer	e not sufficient to
16 I believe it was two budget cycles ago.	meet appropriations?	
17 Q. Okay.	A. I'm trying to state what I be	oelieve he
18 A. So whether you want to use calendar	thought.	
19 year or fiscal year, it was two years ago.	Q. Exactly. That's what I'i	n asking. I'm
Q. That's fine. But my question is do you	not asking to invade	
21 know why the money was ultimately withheld?	A. Yeah.	
A. Well, I know insofar as to state why	Q anything that's wo	uld prejudice
23 money was withheld generally, and that's because	your litigation. Is that correct t	hen?
24 according to the governor, Nixon, revenues were not	A. That limited to that, yes	
coming in as projected. As it relates to the	Q. Yeah, okay. And again,	you don't
Page 146		Page 148
1 specific withhold, pertaining to the public defender	you don't have any specific info	rmation about why
2 system, I can't say.	\$3.47 million appropriation for t	-
3 Q. So you've been in the general counsel's	system was among that?	ne public delellaci
4 office of the governor. What is your understanding	MS. SHIPMA: I'm going to	object to
5 of that, the the broader withholding you refer	that question. That's the subject ma	•
6 to? What's the origin of that?	litigation. Michael, I'm going to insti	
7 A. Revenue.	to answer.	uct you not
8 Q. Right. By what authority does the	THE WITNESS: Okay.	
9 governor have ability to do that?	Q. (By Mr. Quinlan) You g	oing to follow
10 MS. SHIPMA: You know, I'm going to	your attorney's instruction?	oning to ronow
, 5 5		
object. This is a subject matter of current pending litigation	A. Yes. Q. Okay. Did I understand	l vour toctimens
3	Ç. 5,. = =	•
13 MR. QUINLAN: Okay.	correctly that your requested ap	• •
14 MS. SHIPMA: to which he is a party	should say the appropriation ma	
and so I don't want him answering. I'm going to	fiscal year is fully funded, it's no	
16 instruct him not to answer questions regarding this	A. Can I just take a step back	3 SO 1
17 matter.	understand your question?	
18 MR. QUINLAN: Sure. And any that you	Q. Sure.	
find, we can do that. I'm just trying to get some	A. You're talking about the bu	-
20 background.	was pulled together as part of the la	•
21 MS. SHIPMA: This is one. Do not	budget cycle and is now in operation	ı for the current
believe there is we do not believe there is	fiscal year?	
(Court reporter interruption.)	Q. Yes.	
MS. SHIPMA: Yes, our contention in the	A. All the money that we wer	e appropriate
25 litigation is there is not constitutional	appropriated that can be expende	d at this point

37 (Pages 145 to 148)

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$^{-}$ in the fiscal year to my understanding has been	1 A. Yes, I think I have say. I think I
2 expended to our department.	2 drive that decision. But as a matter of practice,
3 Q. Okay. And that's your overall budget?	3 as a matter of courtesy, I will share and get their
4 A. Yeah, I don't know there's a difference	4 approval or I have shared and got their approval in
5 between them.	5 establishing salaries for what I would describe as
6 Q. I you know, I'm asking you for my	6 senior staff, deputy directors, trial division
benefit because I have Code 49 program in my note.	7 directors.
8 A. Okay.	8 Q. And you also have so just so I
9 Q. But I think my question was broader	9 understand, you you basically are the focus of
than that. And that was the question you answered,	the operational control department?
11 right?	11 A. I would say that's an accurate
12 A. Yes.	12 statement.
13 Q. So you're you're basically I	13 Q. Okay. And so you are the one
understand your answer, okay. You mentioned that	14 ultimately responsible for the pay scale for your
15 the operational control over the public defenders,	15 APDs?
16 your office, is held by the commission.	16 A. I think so. I think yes, I
17 A. No.	17 think that's I think that's I think we need
18 O. Okay. You're my note and correct	18 there's some nuance there that I just can't
19 and my notes say that that Missouri public	willy-nilly make stuff up. I think we borrow
20 defender system is an independent department within	20 Q. Don't I know that from my position.
21 the judicial branch and it's only operationally	21 A. We borrow I think I don't know
22 controlled by the commission. Is that	whether it's compulsory or not a structure that OA
23 A. By the department. By the department.	23 creates. I don't know whether that's a guideline as
24 Q. The department.	24 I sit here or whether that's mandatory, but that's
25 A. Not the commission.	25 what we utilize.
Page 150	Page 152
1 Q. Okay.	MS. SHIPMA: Kathy Lear can speak
2 A. For instance, if I wanted to move an	2 A. Yeah.
3 FTE from one office to the next, that's an	3 MR. QUINLAN: Understood.
4 operational decision. I take that to be an	4 Q. (By Mr. Quinlan) What is the
5 operational decision. That's not one that I would	5 authority, if any, that the Supreme Court has over
6 require commission approval.	6 your office as you're in the judicial department,
7 Q. I understand. So and the what is	7 and my understanding is constitutionally the Supreme
8 then the authority of the commission?	8 Court is the supreme head of the judicial
9 A. So it's statutory. There's a number of	9 department?
10 enumerated responsibilities that they have. The one	10 A. Counselor, that's unclear to me. I've
11 in addition to hiring me and firing, terminating the	11 never been able to reconcile what it means to be in
director, to approve the budget request that goes to	the in the judicial branch but at the same time
the legislature and the governor.	be independent, the same end achieved by us being a
14 To do some advocacy for the mission of	14 stand-alone. I don't know the answer to that.
the public defender system, and I believe there's	Q. Okay. I just want to confirm that you
something in there too about the approval of a pay	set the salaries for your APDs and your support
17 structure for our org. chart.	staff and your organization and but you don't
18 Q. Okay. But your salary is fixed by	18 have budgetary responsibility for funding their
19 statute?	19 their fringe benefits?
A. Yes. I believe it says not more than	20 A. So if I understand your your
what a judge makes. I don't remember whether it's	question, their fringe benefits are not paid for out
an associate circuit judge or a circuit judge.	22 of my operating budget.
Q. But other executives in your department	Q. That was my question. Okay.
24 that you hire, they have different they can be	24 A. And I believe the same is true for all
paid what you and the board determine, commission?	25 departments, I believe.

38 (Pages 149 to 152)

Page 153	Page	155
1 Q. I don't know. There was some	1 the counties?	
2 discussion about I don't remember whether it was	2 A. Yeah. Perhaps I should've provided	ĺ
3 the district offices or the system as a whole, but	3 more nuance to that. In the cities I believe I	ĺ
4 and I'm just going to ask the question. Are	4 think those are provided out of our budget if I'm	ĺ
5 there restrictions on the ability of your department	5 not mistaken. I'd refer you to Kathy Lear on that.	ĺ
6 to raise funds from sources other than an	6 Q. And I have that in my notes to talk to	ĺ
7 appropriation by the legislature?	7 Kathy Lear about. And did I understand you	ĺ
8 A. I believe there is. Kathy Lear would	8 correctly that the number of FTEs that you have	ie
9 be expert to answer that question.	9 restricted by the legislature?	13
10 Q. So would that does that rule out to	10 A. Yes.	ĺ
11 your understanding private fundraising to fund	11 Q. So and you mention that you had	ĺ
12 different programs?	12 received an authorization to hire to add ten FT	Ea
		ES
	13 recently? 14 A. Two budget cycles ago in the same	ĺ
14 Q. Okay. 15 A. I know that I'm mindful that if	The stanger of the age in the same	ĺ
		ĺ
there's grant opportunities out there, and there	in that budget cycle we were authorized as part of	ĺ
seldom are, that we're somewhat limited as to what	that 3.47 million for ten additional FTEs. We	ĺ
we can bring in from outside sources, but again	didn't have the money to to hire those positions,	ĺ
19 Kathy Lear would be expert on that.	but because it was passed by the legislature that	ĺ
Q. But you but you are allowed to	20 becomes part of your core funding for subsequent	ĺ
21 collect fees from clients?	21 years.	ĺ
22 A. Yes.	Q. Okay. So that has been continued, that	ĺ
Q. Okay. You have a system for assigning	authorization has continued subsequently?	ĺ
a value to a representation and and charging your	24 A. Yes.	ĺ
25 client for that?	25 Q. And you say you haven't filled all	
Page 154	Page	156
1 A. We have yes, I believe the amounts	1 those?	ĺ
2 are promulgated by rule if I'm not mistaken. I	2 A. That is correct.	ĺ
3 didn't set them. They're they're assessed as a	3 Q. Have you requested since then	ĺ
4 fee to clients, yes.	4 additional FTEs for your department through t	he
5 Q. And do you know what the destination is	5 legislative process?	ĺ
6 of those fees when they're paid? Do they come in to	6 A. We have submitted our our two	ĺ
7 your budget?	7 thousand fiscal year 2019 budget proposal, which	ĺ
8 A. Kathy Lear would be expert on that.	8 was approved by the Public Defender Commission at	:
9 Q. All right. And I presume you have a	9 our September Public Defender Commission meeting	j.
10 system in place to for billing and collections	10 That has now been provided to the legislature, the	
11 and keeping track of how successful you are in	11 governor's office, and additionally I believe the	
12 collecting those fees?	12 Supreme Court.	
13 A. I to the extent that we are	13 Q. And does that provide for more FTEs	
14 successful, I have general understanding of of	14 beyond the ten of the prior	
what comes in the door, how it comes in the door,	15 A. Yes.	
16 yes, but Kathy Lear would know more.	16 Q. How many?	
17 Q. And Kathy would be	17 A. I don't know without looking at it.	
18 MS. SHIPMA: Or Joel Elmer would	18 Q. More than ten?	
19 also	19 A. Yes.	
20 MR. QUINLAN: Okay.	20 Q. More than 20?	
21 MS. SHIPMA: be able to speak to	21 A. Keep going.	
22 that as well.	22 Q. More than 300?	
Q. (By Mr. Quinlan) And as I understand	A. That would be the number that I would	
24 it, the office space occupied by your defenders in	24 give you.	
25 the counties and the district offices is provided by	Q. Okay. So so you're asking for what	;

39 (Pages 153 to 156)

Page 159 Page 157 1 you say you need, you expect that that will be 1 basis or is that systemwide? 2 trimmed back? 2 A. To the extent -- I don't understand 3 3 A. I asked for what RubinBrown tells me I your question. There is not differing standards I 4 4 need based on the thresholds that they pulled 5 5 together using evidence-based data. Q. Well, I think you mentioned something 6 Q. And that's the RubinBrown report that's about a visit is expected within first seven days of 7 7 specific to Missouri that's attached to the appointment and then every thirty days thereafter. 8 complaint in this case? 8 Is that -- is that criteria one that is -- that is 9 9 A. Yes. promulgated systemwide? 10 Q. And my recollection is -- and I confess 10 A. I believe that's a systemwide criteria. 11 I -- I haven't studied it meticulously. That was 11 Q. Okay. 12 based in part on anecdotal information supplied by 12 A. I'd refer you to Joel Elmer. 13 public defenders as well as some limited initial 1.3 Q. Okay. Mentioned that -- I don't 14 data from a new hour -- hour keeping system? 14 remember whether this is a broader historical 15 15 A. I think that's partially correct. I'd perspective or just the last year, you said one 16 16 refer you to Joel Elmer, but I can speak to this. percent of all cases go to trial. So that means 17 17 This predated me, but I --99 percent plead or are otherwise disposed of? 18 Q. And exactness is not what I'm looking 18 A. Can I take the first part of your 19 for. Because what I'm asking is my recollection of 19 question? 20 that report was that the -- the -- there was a 20 Q. Yes. 21 21 timekeeper system that was recently put in place? A. Yes. It's my understanding that for 22 22 the last two years, whether fiscal or calendar, that 23 23 Q. Do you know when that was? the -- the data that we recorded and was 24 A. It was --24 communicated to me, that in each of those years we 2.5 25 Q. 2015? only went to trial on one percent of our cases. And Page 158 Page 160 1 A. It preceded -- since the report came to the second part of your question, the 99 percent 2 out in '14, it preceded that. So I would say 2 would also include such things like dismissals. 3 3 sometime between 2012 and 2014. Q. Exactly. Okay. Nolle pros and things 4 Q. Okay. And has there been any 4 like that? Yeah. You have to answer out loud. 5 subsequent data analysis based on the actual 5 A. My first -- yes. 6 experience and history recorded from your mature use 6 Q. And when you use the term caseload in 7 of your hour -- hourly keeping system? 7 your testimony, you're referring to that phrase as 8 A. I'd refer you to Joel on that one. 8 it's used in the RubinBrown report? 9 Q. Okay. You testified that one of the 9 criteria for evaluating assistant public defenders 10 1.0 Q. Do you have a different understanding 11 that's an objective criteria is client contact? 11 of caseload than is in the RubinBrown report? A. Yeah. There's -- there's two different 12 A. Yes. 12 13 Q. So do you have a -- a data collection 13 words that I use. Mr. Mermelstein and Mr. Elmer may 14 or recordkeeping system that -- that captures those 14 differ. I use caseload and workload. Caseload 15 client contacts for the purposes of your evaluation? 15 would be raw number of cases without taking into 16 A. Yeah, I believe we do. I think that's 16 account the complexity of the case or the severity 17 captured in different ways. For instance, a -- to 17 of that case, whether it's an A, a B, a felony, or have a local office to measure that, you can choose 18 18 otherwise. 19 to look at a -- some sort of database or pull a 19 Workload would be a different number. 20 20 file. So you can do it manually or electronically. Workload would take those things into account 21 I think Joel would be able to give you more 21 because as part of the RubinBrown process they 22 information on that. 22 assigned higher thresholds or more hours required to 23 Q. Okay. And in that connection the 23 work on cases of greater severity. For instance, an 24 client contact criteria, is that -- is that 24 A -- according to RubinBrown an A felony would 25 something that is promulgated on a district office 2.5 require more hours worked generally than a C felony.

40 (Pages 157 to 160)

Pag	ge 161	Page 163
O. Okay. And I'm and I'm just not	1	attorney's head to the the management office
2 remembering. My notes show that you said case	I	management, is there any way of capturing those
3 are most critical concern. Did I	3	complaints?
4 A. Yeah.	4	A. To the former, I think the
5 Q. Did I write that down correctly?	5	determination is that the utility of recording it
6 A. I think I think you did because I	6	for the sake of recording it is outweighed by the
7 think that's what I said. If I could nuance that by	7	time that it takes to do so. So the latter, if it
8 saying I'm using caseload as an umbrella term there	8	comes the call comes in to our ombudsman
9 to include both caseload and workload. The number	9	program
and severity of and seriousness of the cases that	10	Q. Which is centrally located?
are assigned to a given lawyer.	11	A. Which is centrally located. It is part
12 Q. And and I gather that the assignment	12	of practice or procedure that we use to record it.
of cases within your office is is balanced based	1 13	Q. Okay. What you're saying, though
14 on severity so that you may have some lawyers t	that 14	let me make sure I understand. If I'm a lawyer and
have with less severe cases, who would have r	more 15	I get a complaint from a client, I want to make some
or less severe cases, whereas other lawyers with	16	documentation that satisfied that complaint, do you
more severe cases would have fewer cases?	17	know where that happens at the line level in your
18 A. That's going to vary by office. There	18	offices?
19 are other things at play. For instance, if it's a	19	A. I don't I don't know that it does.
20 rural area, and they have several attorneys but	20	Q. Okay. One way or the other?
those attorneys handle exclusively a county, they	21	A. I don't know that it does one way or
22 may get both severe	22	the other.
23 Q. Right.	23	Q. Okay.
24 A and less severe cases. So it it	24	A. I would imagine it varies by lawyer.
25 would depend on the jurisdiction.	25	MR. QUINLAN: All right. I went
Pag	ge 162	Page 164
1 Q. Okay. We talked about the ombudsman	1	through my notes and I wrote that \$3.47 million
2 complaints, and I think you mentioned that there	e's a 2	number down wrong every time. I'm getting close
3 database for tracking complaints?	3	here. If you don't mind, we take a break. I'll
4 A. Yes. If the complaint comes in through	4	check with Steven and see if we have anything more
5 ordinary channels and not the phone is picked up by	5	and wrap it up.
6 some other secretary and rerouted in an errant way,	6	THE WITNESS: That's fine with me.
7 formal process is to record the or input the data	7	VIDEOGRAPHER: We're going off the
8 concerning that call into some sort of database.	8	record at approximately 12:08 p.m.
9 Q. Okay. So and that's a computerized	9	(WHEREIN, a recess was taken.)
10 system?	10	VIDEOGRAPHER: We're back on the record
11 A. Yes. But that would only be calls that	11	at approximately 12:16 p.m.
come to our office. That would not include calls by	12	MR. QUINLAN: Thank you for the break
a client complaining to the local office.	13	to consider that. Having done so, we have no
14 Q. Or to their lawyer?	14	further questions.
A. Or to their lawyer.	15	EXAMINATION OUTSTAND BY MS. SURPMA
Q. Or to their lawyer. Do you have a	16	QUESTIONS BY MS. SHIPMA:
mechanism for capturing the incidents of those kof complaints?	I	Q. I do have a few questions. Okay.
18 of complaints? 19 A. I don't believe we do.	18	Michael, I'll try not to prolong this any more than
20 Q. Okay. Even just practically	20	necessary. Do you have any concept of on average the cost for the public defender system to defend a
21 speaking, I can understand as a practicing attorn		case?
you get a complaint from a client, you deal with		A. I do have a concept
23 you're not going to doc necessarily document	7	O. And what is that?
24 unless it's a letter or something like that, but	24	A on average. I believe, and I'd
when the complaint comes above so to speak over	I	refer you to Kathy Lear for a more precise answer,

41 (Pages 161 to 164)

1	Page 165		Page 167
1	but in looking at trial division cases, when you	1	A. Not as to each specific position. I
2	take the number of cases and do some division as it	2	will I can say that the comptroller and the HR
3	relates to the total amount budgeted for those trial	3	department has informed me that last year our
4	division cases, it comes out to be somewhere between	4	turnover rate was around 17 percent for the year,
5	350 and 365 to the best of my recollection per case,	5	and that that has increased and is projected to be
6	and that includes some overhead.	6	upwards of 25 percent for this year.
7	I think I believe it includes	7	We do do departure interviews, exit
8	litigation expenses as well. But I think there's	8	interviews with willing ex-employees, and the common
9	certain overhead that's not included, but that's my	9	reasons for leaving are that in the opinion of the
10	understanding. Somewhere between 350 and \$365 per	10	departing attorney they're not able to do what they
11		11	need to do for their client and are either leaving
12	case on average.	12	because of fear that their law license is in
13	Q. And does that include the APD salary or	13	
	the attorney's salary?		jeopardy or because there is some guilt associated
14	A. I believe it does. I believe it does,	14	with not being able to do what they need to do for
15	but I'd refer you to Kathy Lear for a more precise	15	their client. The other reasons that are most
16	answer.	16	typical are salary.
17	Q. And this do you are you aware of	17	Q. Not enough salary?
18	the amount of the fees that are paid the fees	18	A. Salaries are low.
19	that are paid to contract counsel for specific types	19	Q. Your duties as director of the public
20	of cases, do you know what the dollar figure is for	20	defender system are set by statute, correct?
21	a misdemeanor, for instance?	21	A. Well, there are duties above and beyond
22	A. I'd refer you to Joel Elmer.	22	statute, but there are specific duties that I must
23	Q. Okay. There were some questions about	23	do, I believe.
24	the various different reports that have been done of	24	Q. Okay. And are you I'm not asking
25	the public defender system. Are you aware of any	25	you to quote the statute, but are you familiar with
	Page 166		Page 168
1	findings in any of those reports that talk about	1	those duties that the statute sets out in general?
2	fundamental problems with the system other than not	2	A. In general, yes.
3	enough resources?	3	Q. Can you tell me what those are?
4	A. That are not tied to resources?	4	A. Yeah. I have statutory obligation
5	Q. Right.	5	again, paraphrasing that specifics here to make
6	A. I am not.	6	sure that people who are charged with a criminal
7	Q. You referred to the fact that we	7	offense and who are otherwise unable to retain a
8	that MSPD was given ten additional FTEs a couple of	8	lawyer receive competent representation by a member
9	budget cycles ago and that those haven't been	9	of MSPD or an MSPD attorney to ensure due process
10	filled. What's the reason for not having filled	10	and under the law.
10 11	filled. What's the reason for not having filled those?	10 11	and under the law. (Court reporter interruption.)
11	those?	11	(Court reporter interruption.)
11 12	those? A. Some of them have been filled. Not all	11 12	(Court reporter interruption.) A. I'm sorry. Due process under the law.
11 12 13	those? A. Some of them have been filled. Not all of them. The offices that I would provide one of those additional FTEs to are unable at the present	11 12 13	(Court reporter interruption.) A. I'm sorry. Due process under the law. Q. (By Ms. Shipma) So it's not only the judge's duty to worry about whether defendants are
11 12 13 14	those? A. Some of them have been filled. Not all of them. The offices that I would provide one of	11 12 13 14	(Court reporter interruption.) A. I'm sorry. Due process under the law. Q. (By Ms. Shipma) So it's not only the
11 12 13 14 15	A. Some of them have been filled. Not all of them. The offices that I would provide one of those additional FTEs to are unable at the present day to fulfill their existing FTEs. So I'm holding back on assigning them as of yet.	11 12 13 14 15	(Court reporter interruption.) A. I'm sorry. Due process under the law. Q. (By Ms. Shipma) So it's not only the judge's duty to worry about whether defendants are getting indigent accused are getting competent representation, that's something that you're tasked
11 12 13 14 15	A. Some of them have been filled. Not all of them. The offices that I would provide one of those additional FTEs to are unable at the present day to fulfill their existing FTEs. So I'm holding back on assigning them as of yet. Q. So there are vacancies in FTEs, not	11 12 13 14 15	(Court reporter interruption.) A. I'm sorry. Due process under the law. Q. (By Ms. Shipma) So it's not only the judge's duty to worry about whether defendants are getting indigent accused are getting competent representation, that's something that you're tasked with as well; is that correct?
11 12 13 14 15 16 17	A. Some of them have been filled. Not all of them. The offices that I would provide one of those additional FTEs to are unable at the present day to fulfill their existing FTEs. So I'm holding back on assigning them as of yet. Q. So there are vacancies in FTEs, not just those ten additional?	11 12 13 14 15 16 17 18	(Court reporter interruption.) A. I'm sorry. Due process under the law. Q. (By Ms. Shipma) So it's not only the judge's duty to worry about whether defendants are getting indigent accused are getting competent representation, that's something that you're tasked with as well; is that correct? A. Yes, I would say that that's my primary
11 12 13 14 15 16 17 18	A. Some of them have been filled. Not all of them. The offices that I would provide one of those additional FTEs to are unable at the present day to fulfill their existing FTEs. So I'm holding back on assigning them as of yet. Q. So there are vacancies in FTEs, not just those ten additional? A. Correct.	11 12 13 14 15 16 17 18 19	(Court reporter interruption.) A. I'm sorry. Due process under the law. Q. (By Ms. Shipma) So it's not only the judge's duty to worry about whether defendants are getting indigent accused are getting competent representation, that's something that you're tasked with as well; is that correct? A. Yes, I would say that that's my primary purpose.
11 12 13 14 15 16 17 18 19 20	A. Some of them have been filled. Not all of them. The offices that I would provide one of those additional FTEs to are unable at the present day to fulfill their existing FTEs. So I'm holding back on assigning them as of yet. Q. So there are vacancies in FTEs, not just those ten additional? A. Correct. Q. And what do you know, do you have a	11 12 13 14 15 16 17 18 19 20	(Court reporter interruption.) A. I'm sorry. Due process under the law. Q. (By Ms. Shipma) So it's not only the judge's duty to worry about whether defendants are getting indigent accused are getting competent representation, that's something that you're tasked with as well; is that correct? A. Yes, I would say that that's my primary purpose. MS. SHIPMA: Thank you. I don't have
11 12 13 14 15 16 17 18 19 20 21	A. Some of them have been filled. Not all of them. The offices that I would provide one of those additional FTEs to are unable at the present day to fulfill their existing FTEs. So I'm holding back on assigning them as of yet. Q. So there are vacancies in FTEs, not just those ten additional? A. Correct. Q. And what do you know, do you have a concept of what the reason for those vacancies?	11 12 13 14 15 16 17 18 19 20 21	(Court reporter interruption.) A. I'm sorry. Due process under the law. Q. (By Ms. Shipma) So it's not only the judge's duty to worry about whether defendants are getting indigent accused are getting competent representation, that's something that you're tasked with as well; is that correct? A. Yes, I would say that that's my primary purpose. MS. SHIPMA: Thank you. I don't have any further questions.
11 12 13 14 15 16 17 18 19 20 21	A. Some of them have been filled. Not all of them. The offices that I would provide one of those additional FTEs to are unable at the present day to fulfill their existing FTEs. So I'm holding back on assigning them as of yet. Q. So there are vacancies in FTEs, not just those ten additional? A. Correct. Q. And what do you know, do you have a concept of what the reason for those vacancies? A. That there's no person occupying the	11 12 13 14 15 16 17 18 19 20 21 22	(Court reporter interruption.) A. I'm sorry. Due process under the law. Q. (By Ms. Shipma) So it's not only the judge's duty to worry about whether defendants are getting indigent accused are getting competent representation, that's something that you're tasked with as well; is that correct? A. Yes, I would say that that's my primary purpose. MS. SHIPMA: Thank you. I don't have any further questions. MR. WILLIAMSON: None for me.
11 12 13 14 15 16 17 18 19 20 21	A. Some of them have been filled. Not all of them. The offices that I would provide one of those additional FTEs to are unable at the present day to fulfill their existing FTEs. So I'm holding back on assigning them as of yet. Q. So there are vacancies in FTEs, not just those ten additional? A. Correct. Q. And what do you know, do you have a concept of what the reason for those vacancies?	11 12 13 14 15 16 17 18 19 20 21	(Court reporter interruption.) A. I'm sorry. Due process under the law. Q. (By Ms. Shipma) So it's not only the judge's duty to worry about whether defendants are getting indigent accused are getting competent representation, that's something that you're tasked with as well; is that correct? A. Yes, I would say that that's my primary purpose. MS. SHIPMA: Thank you. I don't have any further questions.

42 (Pages 165 to 168)

Page 169 Page 171 1 QUESTIONS BY MR. QUINLAN: 1 that's owned by a county and so we're currently in 2 Q. Do you know how many of the ten -- do 2 free space, and if we move to a different space it 3 3 you know how many of the ten authorized FTEs have would not be free space and it would be a cost for 4 remained vacant, have not been utilized? 4 the county. 5 5 A. I want to say -- I want to say four. Q. Well, in those cases where you don't 6 Q. And each of those four cases, does that even have -- not only do you -- why don't you just 7 relate to an office in which you intended those to 7 move that FTE to one -- to another office in the 8 go to offices which still have vacancies that 8 state some -- because according to Exhibit 4 all of 9 9 haven't been filled? your offices have workloads or caseloads multiple 10 10 A. Yes. levels beyond a hundred percent? 11 11 Q. So in other words, you have an office A. And I very well may do that. The 12 that -- that has had one vacancy and you don't want 12 beginning of the fiscal year, as you alluded to 13 to -- you don't want to assign another FTE to that 13 earlier, was July 1. We're not too far into the 14 office, there's just going to be a second vacancy in 14 fiscal year and I've started off by posting in those 15 that office? 15 offices that were both high need, had the room, and 16 A. I don't see the utility in doing that, 16 was able to recruit. 17 17 yes. I'm now at the point of having to make 18 Q. Do you see utility in utilizing those 18 a decision to utilize those positions 19 FTEs in venues or jurisdictions, offices, districts 19 notwithstanding they may ultimately go to -- to an 20 where you can recruit attorneys and -- and filling 20 office that's not among the top four in need, but as 21 those? 21 you pointed out, all the offices have a need for 22 A. I do see utility, and there's a second 22 those positions. 23 23 obstacle. And the second obstacle is that next tier Q. And as far as the desert areas if you 24 of offices that are in most need of an additional 24 will or the other -- other offices where you're 25 person are also those offices where they don't have 2.5 having difficulty recruiting, you mentioned that you Page 170 Page 172 1 at least space to have another person in them. had a hundred percent flexibility in the use of your 2 2 So they would -- so the high-need funds with -- with approval by OA. Are you aware of 3 offices would either fall into one of the two 3 any incidents in which you haven't received approval 4 categories, either they're unable to recruit or 4 from OA for flexibility -- flexibility move you'd 5 they're able to recruit, but there's no room in the 5 like to make? 6 6 office A. I'm -- I'm not. That's a Kathy Lear 7 7 Q. And -- and in those offices where you question, and those decisions typically come at the 8 8 end of the fiscal year as we spend down the lines. lack space, have you -- have you made inquiry of the 9 9 local county to obtain that space? Q. Would it not be within your flexibility 10 A. Yeah, it's both the responsibility of 10 to offer salary incentives or other financial 11 the local district defender as well as Kathy Lear, 11 incentives for -- for the desert offices in order to who is the point of contact with the localities 12 12 get people to work there, something akin to like 13 regarding facilities. 13 hazardous duty pay or something like that? Do you 14 Q. So have they categorically refused to 14 understand what I'm saying? 15 15 give you additional space? A. We've had that conversation. There's 16 A. In every instance I would not say that 16 some factors that go into that that create other 17 they have categorically refused. It's complicated 17 inequities that I'm fearful of how they would 18 18 from -- from a number of perspectives. One because resonate in the system and establishing precedent. 19 most cases -- excuse me -- it's an office that 19 The things that swirl around in my 20 handles a number of different counties, although the 20 mind, Counselor, is it's my experience painting with 21 office would be located in a single county. 21 a broad brush that although it's difficult to 22 Each one of the counties served would 22 recruit to the rural areas, that when were 23 contribute a pro rata dollar amount to the cost of 23 successful a lot of times in recruiting to rural 24 24 that office and would be involved in -- in the areas it's because someone has a tie, a family tie 25 decision. A number of instances we're in space 2.5 to that area, and they stay for much longer.

43 (Pages 169 to 172)

	Page 173		Page 175
1	The reality in more the urban areas,	1	MIDWEST LITIGATION SERVICES
2	for instance, St. Louis, there's a dearth of of	2	October 9, 2017
3	lawyers available who are interested in applying,		October 9, 2017
4	but because of the proximity to other more	3	Ms. Jacqueline Shipma Missouri State Public Defender
5	high-paying legal jobs, they leave more frequently.	4	Woodrail Center
6	So that that concept that you	5	1000 West Nifong
7	mention has interested us. I don't know if it has	6	Building 7, Suite 100 Columbia, Missouri 65203
8	as I sit here a greater utility in the urban areas		·
9	or the rural areas given their different dynamics.	7	IN RE: SHONDEL CHURCH, et al. vs. STATE OF MISSOURI, et al.
10	MR. QUINLAN: Okay. That's all I have.	8	·
11	Off the record.	9	Dear Ms. Shipma,
12	VIDEOGRAPHER: We're going off record		Please find enclosed your copies of the deposition of
13	at approximately 12:28 p.m.	10	MICHAEL R. BARRETT taken on October 4, 2017 in the above-referenced case. Also enclosed is the original
14	COURT REPORTER: Signature of the	11	signature page and errata sheets.
15	witness?	12	Please have the witness read your copy of the
16	MS. SHIPMA: Yes.		transcript, indicate any changes and/or corrections
17	COURT REPORTER: And then transcript	13 14	desired on the errata sheets, and sign the signature page before a notary public.
18	orders for all the depos today? Full-size,	15	page before a flocary public.
19	condensed, or E-tran?	16 17	Please return the errata sheets and notarized
20	MR. QUINLAN: Get an e-mail.	18	signature page within 30 days to our office at 711 N 11th Street, St. Louis, MO 63101 for filing.
21	MR. WILLIAMSON: E-mail yes.	19	Circuit
22	MS. SHIPMA: E-mail.	20 21	Sincerely,
23	(WHEREIN, the deposition was concluded	22	William I Day's DDD'CDD
24	at 12:28 p.m.)	23 24	William L. DeVries, RDR/CRR
25		25	35446
	Page 174		Page 176
1	CERTIFICATE OF REPORTER	1	ERRATA SHEET
2			Witness Name: MICHAEL R. BARRETT
3	I, William L. DeVries, a Certified	2	Case Name: SHONDEL CHURCH, et al. vs. STATE OF
4	Court Reporter (MO), Certified Shorthand Reporter	3	MISSOURI, et al. Date Taken: OCTOBER 4, 2017
5	(IL), Registered Diplomate Reporter, and a Certified	4	Date Taken. OCTOBER 4, 2017
6	Realtime Reporter, do hereby certify that the	5	Page # Line #
7	witness whose testimony appears in the foregoing	6	Should read:
8	deposition was duly sworn by me pursuant to Section	7	Reason for change:
9	492.010 RSMo; that the testimony of said witness was	8	
10	taken by me to the best of my ability and thereafter	9	Page # Line #
11	reduced to typewriting under my direction; that I am	10	Should read:
12	neither counsel for, related to, nor employed by any	11	Reason for change:
13	of the parties to the action in which this	12	Page # Line #
14	deposition was taken, and further that I am not a	14	Should read:
15 16	relative or employee of any attorney or counsel employed by the parties thereto, nor financially or	15	Reason for change:
17	. , , , , , , , , , , , , , , , , , , ,	16	<u> </u>
18	otherwise interested in the outcome of the action.	17	Page # Line #
19		18	Should read:
20		19	Reason for change:
21	Certified Court Reporter	20	Para II
22	within and for the State of Missouri	21	Page # Line # Should read:
23	Main and for the state of Phissouri	23	Reason for change:
24		24	
25		25	Witness Signature:

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	Page 177	
1	STATE OF)	
2		
3	COUNTY OF)	
4		
5	I, MICHAEL R. BARRETT, do hereby certify:	
6	That I have read the foregoing deposition;	
7	That I have made such changes in form	
8 9	and/or substance to the within deposition as might	
10	be necessary to render the same true and correct; That having made such changes thereon, I	
11	hereby subscribe my name to the deposition.	
12	I declare under penalty of perjury that the	
13	foregoing is true and correct.	
14	Executed this day of,	
15	20, at	
16		
17		
18		
19		
20	MICHAEL R. BARRETT	
21		
22		
23	NOTARY PUBLIC	
24	My Commission Expires:	
25		

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